MEMORANDUM TO: Chairman Meserve

FROM: William D. Travers /RA by Frank J. Miraglia Acting For/

Executive Director for Operations

SUBJECT: UPDATE TO STAFF RESPONSE TO TASKING MEMORANDUM AND

STAKEHOLDER CONCERNS

Attached for your information is the staff's March 2000 update to the plan of short- and long-term actions to respond to selected issues raised during the July 30, 1998, hearing before the Senate Subcommittee on Clean Air and Wetlands, Private Property, and Nuclear Safety and the July 17, 1998, Commission meeting with stakeholders.

Additions and changes to the March 2000 update are marked in redline and strikeout. Minor editorial changes have not been highlighted. Since the February update, there are schedule changes associated with the development of the final KI federal policy, the plan for implementing steam generator tube integrity industry initiatives, and the 120-month update requirement for inservice inspection and testing programs in 10 CFR 50.55a. Explanations for changes are provided in the associated remarks.

Since the February update, the following significant milestones have been completed:

- 1. Issued a Commission paper and briefed the Commission on the revised reactor oversight process including results of the pilot program and recommendation for initial implementation;
- 2. Developed enforcement policy for the revised reactor oversight process;
- 3. Issued a risk-based performance indicator overview white paper for stakeholder comment:
- 4. Briefed the Commission on 50.59 rulemaking and guidance development;
- 5. Forwarded to the Commission the draft regulatory guide on defining design basis;
- 6. Issued improved standard technical specifications for Nine Mile Point 2;
- 7. Completed the orders and conforming amendments for the direct license transfers for Hope Creek, Peach Bottom 2/3, and Salem 1/2 resulting from the corporate restructuring of PSE&G to PSEG Nuclear and for Haddam Neck, Millstone 3, Maine Yankee, Seabrook, Vermont Yankee, and Yankee Rowe, resulting from the acquisition of Montaup Electric Company's interest by New England Power Company;
- 8. Issued a certificate of compliance for the NAC-STC/MPC dual purpose cask system;
- 9. Completed visual inspections of the Castor-V/21 cask for the characterization of fuel stored in dry casks;
- 10. Forwarded to the Commission a response to the Environmental Protection Agency on uranium recovery concerns;

- 11. Provided comments to the Department of Energy on the draft environmental impact statement for Yucca Mountain; and
- 12. Held public meetings on various issues including the risk-informed scope of certain Part 50 requirements (option 2), trial application results for risk-informing Part 50 (option 3), reactor safeguards initiatives and the risk-informed and performance based oversight program for fuel cycle facilities.

Attachment: As stated

cc: Commissioner Diaz OGC
Commissioner Dicus CFO
Commissioner McGaffigan CIO
Commissioner Merrifield SECY

March 13, 2000
STAFF RESPONSE TO TASKING MEMORANDUM AND STAKEHOLDER CONCERNS
as of March 13, 2000

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A. Evaluation of Industry Proposals

SES Managers: Thomas King, Director, DST/RES

Objective: The objectives are enhancing safety decisions, efficiently utilizing NRC

resources, reducing unnecessary conservatism, as well as soliciting industry

insights.

Coordination: Tasks associated with conducting discussions with ACRS and milestones 2 and

3 require close coordination and integration by NRR and RES staffs. Responsible project managers are coordinating these activities with other ongoing activities and ensuring that the overall objectives for each project are

achieved.

Prior to February 2000		
Milestone	Date	Lead
Issue safety evaluation on EPRI ISI topical report	10/28/99C	S. Ali, DE (NRR)

Through June 30, 2000			
Milestone	Date	Lead	
2. Proposed Final Safety Goal Policy (199700262)	3/00	J. Murphy, RES	

Beyond June 30, 2000			
Milestone	Date	Lead	
3. Endorse ASME RI-ISI code cases via Regulatory Guide 1.147, contingent upon ASME completing code case by 12/00* 6/00	9/01 3/01	D. Jackson, RES/ S. Ali, DE (NRR)	

Comments:

* ASME is revising all 3 RI-ISI code cases. The code cases are presently going through reviews at the subcommittee level at ASME. Projected date for ASME to publish all 3 code cases has slipped from 6/00 to 12/00.

B. Plant-Specific Licensing Reviews

SES Manager: Gary Holahan, Director, DSSA, NRR

Objective: The use of probabilistic risk assessment in risk-informed decision making for

changes to plant-specific licensing basis is intended to enhance safety decisions, efficiently utilize NRC resources and reduce unnecessary conservatism. The goal is to complete first of a kind risk-informed licensing reviews such that

lessons learned may be utilized for future staff reviews.

Prior to February 2000			
Milestone	Date	Lead	
Risk-Informed Licensing Panel (RILP) Meetings - assists in focusing management attention, as necessary, on risk-informed licensing actions.	Ongoing	G. Holahan, DSSA	
2. Issue reliefs from augmented examination requirements for various licensees on BWR reactor pressure vessel circumferential welds.	(See comments) Ongoing	G. Carpenter, DE	
3. SER to be issued on CE Owners Group Joint Applications Report for CSS system AOT extensions for 8 sites.	(See comments) 12/22/99C	R. Goel, SPLB/ M. Wohl, SPSB	
4. SER to be issued on St. Lucie 1/2 application for LPSI system AOT relaxation.	2/15/00C	M. Wohl, SPSB	

Through June 30, 2000			
Milestones	Date	Lead	
5. SER to be issued on Waterford 3 application for EDG AOT extension.	4/5/00	I. Jung, SPSB	
SER to be issued on Waterford 3 application for CSS AOT relaxation.	5/15/00	M. Wohl, SPSB	
7. SER to be issued on Waterford 3 application for LPSI system AOT relaxation.	5/30/00	M. Wohl, SPSB	
8. SER to be issued on the South Texas Project request for multiple exemptions to exclude certain components from the scope of special treatment requirements in the regulations.	6/28/00 (see comment)	S. Lee, SPSB	

Through June 30, 2000			
9. SER to be issued on CE Owners Group Joint Applications Report for HPSI system AOT extensions for 8 sites.	(See comments) 6/30/00	J. Cushing, DLPM/LPD4	
10. SER to be issued on CE Owners Group Joint Applications Report for Containment Isolation Valve AOT Relaxation for 8 sites.	6/30/00	M. Wohl, SPSB	

Beyond June 30, 2000			
Milestone	Date	Lead	
11. SER to be issued on Oconee application for HPSI system AOT extensions.	12/01/00 (see comments)	D. O'Neal, SPSB	

- 2. As stated in Generic Letter 98-05, "Boiling Water Reactor Licensees Use of the BWRVIP-05 Report to Request Relief From Augmented Examination Requirements on Reactor Pressure Vessel Circumferential Shell Welds," dated November 10, 1998, " ... licensees of BWRs may request permanent (i.e., for the remaining term of operation under the existing, initial, license) relief from the inservice inspection requirements of 10 CFR 50.55a(g) for the volumetric examination of circumferential reactor pressure vessel (RPV) welds." To date, the staff has issued about twelve reliefs, and may issue approximately two dozen more, if the remaining licensees request this relief. The conclusion date reflects this expected additional work load.
- 3. The review finalization date for the CEOG Joint Applications Report on modifications of the CSS Technical Specifications has been changed from 10/10/99 to 12/22/99 because of concerns with the sample TS submitted with the report and parallel industry efforts impacting a small portion of the review.
- 8. This schedule is contingent upon (1) when South Texas Project responds to the RAI, and (2) whether there are complications associated with review of the information received.
- 9. Previously, this item addressed an SRXB transmittal of its SER to LPD4. The change is to reflect LPD4 issuing the staff SER to the Owners Group. The staff's review identified unanticipated, complex issues that led to a significant, unplanned effort, and the vendor and owners groups have requested changes in the material to be reviewed. All parties agree that the most effective and efficient course of action is to extend the due date for completion of the review as opposed to withdrawing and resubmitting the amendment request. It has taken

- the vendor and owners group longer than they had anticipated to revise the Report.
- 11. This schedule is contingent upon (1) the timeliness and quality of Oconee responses to the RAI, and (2) whether there are complications associated with review of the information received. The staff's review will interface with the CEOG HPSI joint application review for consistency.

C. Guidance Documents

SES Manager: Gary Holahan, Director, DSSA, NRR

Objective: To provide guidance for the staff and the industry which will enhance consistency

and provide an infrastructure for use in risk-informed regulation.

Prior to February 2000		
Milestone	Date	Lead

Through June 30, 2000			
Milestones	Date	Lead	
Issue a Regulatory Issue Summary (RIS) informing industry of NRC interim position on the use of risk information in license amendment reviews.	3/00	R. Palla, SPSB	
2. Develop a screening process to aid project managers and technical staff in determining which proposed licensing actions should be reviewed for risk significance.	3/004/00 (see comment)	I. Jung, SPSB	
3. Issue Proposed modifications to regulatory guidance documents for comment (e.g., Office Letter 803 and RG 1.174).	5/004/00 (see comment)	R. Palla, SPSB	

Beyond June 30, 2000			
Milestone	Date	Lead	
4. Complete meetings with stakeholders, ACRS, and CRGR on proposed modifications to guidance documents.	9/00 (see comment)	R. Palla, SPSB	
5. Present to the Commission the proposed modifications to guidance documents. (19990064)	10/00 (see comment)	R. Palla, SPSB	
6. Issue modified guidance documents.	2/01 (see comment)	R. Palla, SPSB	

Comments:			

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Previous Milestone 1 has been deleted based on a reevaluation of the need for a graded quality assurance inspection procedure. As documented in a December 8, 1999, memorandum from B. Boger to G. Holahan, the subject inspection procedure is not needed given the development of supplemental procedures for diagnostic evaluation in the revised reactor oversight process.

- 2. There may be a delay in meeting this milestone while the NRC contractor assisting the staff works to resolve staff comments on the draft report.
- 3 6. The staff is developing its schedule for these items. As directed by the Staff Requirements Memorandum dated January 5, 2000, the schedule will be provided to the Commission. The interim milestone 3 has been changed to be consistent with the overall program schedule and final milestone.

D.1. Risk-Informed Scope of Certain Part 50 Requirements (Option 2)

SES Manager: Cynthia Carpenter, Branch Chief, RGEB/DRIP/NRR

Objective: To modify the scope of certain Part 50 regulations to be risk-informed, consistent with Option 2 of SECY-98-300 and its associated SRM dated June 8, 1999.

	Prior to February 2000			
Mi	lestone	Date	Lead	
1.	Informational briefing for CRGR on rulemaking plan	10/12/99C	T. Bergman, DRIP	
2.	Public meeting to discuss draft ANPR and draft rulemaking plan	10/13/99C	T. Bergman, DRIP	
3.	PRA Steering Committee briefing on rulemaking plan	10/13/99C	T. Bergman, DRIP	
4.	PRA Steering Committee/Industry counterpart meeting	10/19/99C	T. Bergman, DRIP	
5.	Submit paper and rulemaking plan to Commission - Option 2 (199900061) (SECY 99-256)	10/29/99C	T. Bergman, DRIP	
6.	Meet with stakeholders in Houston, Texas	12/06/99C	T. Bergman, DRIP	
7.	Meet with stakeholders, Rockville, Maryland	12/14/99C	T. Reed, DRIP	
8.	Meet with stakeholders, Rockville, Maryland	02/23/00C (see comment)	T. Reed, DRIP	

Through June 30, 2000		
Milestone	Date	Lead
9. Publish ANPR for public comment	03/01/00 (see comment) 03/03/00C	M. Shuaibi, DSSA
10. Meet with stakeholders, Rockville, Maryland	03/30/00	T. Reed, DRIP

Through June 30, 2000			
Milestone	Date	Lead	
1011. NEI submit implementing guidance document	2/29/00 03/30/00 (see comment)	T. Reed, DRIP	
121. Categorization pilot plants identified	01/27/00 (see comment)	J. Williams, DLPM	
132. Public workshop on ANPR comments	04/00 (see comment)	T. Bergman, DRIP	
143. Complete review of public comments on ANPR public comment period expires	05/23/00 05/17/00 (see comment)	T. Bergman, DRIP	

Beyond June 30, 2000			
Milestone	Date	Lead	
154. Public workshop on draft proposed rulemaking	07/00 (see comment)	T. Reed, DRIP	
165. Submit proposed rulemaking to Commission (199900061)	09/00 (see comment)	T. Reed, DRIP	
176. Categorization pilot program complete (issue exemptions)	07/01 (see comment)	J. Williams, DLPM	
187. Submit final rulemaking to Commission (199900061)	10/01 (see comment)	T. Bergman, DRIP	
198. Publish final rulemaking	03/02 (see comment)	T. Bergman, DRIP	

- Meeting rescheduled due to Federal Office closure.
- 9. The revised date reflects the January 31, 2000, SRM date for issuance of the ANPR (i.e., SECY signature on 2/25/00 plus three days for the federal register to publish)
- 10. Date reflects NEI's best estimate date for submittal of the guidance document. This date is a direct function of the staff and NEI making progress on clarifying technical issues in the January to February 2000 timeframe.
- 12-18. The staff is reevaluating its overall schedule for this regulatory effort considering the delays to date in receiving a Commission SRM, receiving the NEI guideline, and to reflect difficulties in getting commitments to the pilot program. The issue of pilot plant participation will be discussed at the February 23 meeting. The staff's revised schedule will be reflected in a future CTM update.
- 11-19. The staff provided its proposed rulemaking plan and schedule for risk-informing the special treatment requirements of 10 CFR Part 50 in SECY-99-256, dated October 29, 1999. The staff based its schedule on assumptions about when it would begin work on key tasks, some of which depend on industry input. Since the issuance of SECY-99-256, the following circumstances have unfolded that are expected to impact the plan and schedule proposed by the staff: (1) based on the SRM issuance date, the ANPR was published on March 3, 2000; (2) to date, NEI has not submitted the industry guidance document for the categorization of SSCs, which the staff expected to receive by December 31, 1999; and (3) to date, NEI has not confirmed any pilot plants, other than South Texas, which the staff expected to occur during January 2000. The industry view is that clarification of issues needs to proceed through the South Texas and guideline reviews prior to further pilot plan activity. (During the meeting of February 23, 2000, NEI stated that it would provide a preliminary draft of its guidance document at the March 30, 2000, meeting and that the potential for pilot plants and owners group support was still under consideration.) At this time, the staff is assessing its proposed plan and schedule and the potential impacts of the aforementioned circumstances. The staff will reflect any changes to its plan and schedule in a future update of the CTM.

D.2. Risk-Informed Technical Requirements in 10 CFR Part 50 (Option 3)

SES Manager: Mark Cunningham, Branch Chief, PRAB/DRAA/RES

Objective:

To identify and evaluate technical requirements of 10 CFR Part 50 that are candidates to be risk-informed and then to recommend modifications to Part 50, consistent with Option 3 of SECY-98-300 and its associated SRM dated June 8, 1999. The goal is for the technical requirements of Part 50 to be commensurate with their contribution to public health and safety such that safety is maintained without unnecessary regulatory burden.

Prior to February 2000			
Milestone	Date	Lead	
1. Propose staff plan for risk-informing technical requirements in 10CFR Part 50 - Option 3 (SECY 99-264) (199900062)	11/8/99 C	M. Cunningham PRAB/DRAA	
2. Develop Web site	11/30/99C	M. Drouin, PRAB/DRAA	
3. Complete trial analyses on potential revisions to 50.44 and special treatment requirements	1/31/00C	M. Drouin, PRAB/DRAA	

Through June 30, 2000			
Milestone	Date	Lead	
4. Hold public workshop on trial application results	2/24-25/00C 2/00	M. Drouin, PRAB/DRAA	
5. Provide status report to Commission (199900062)	3/00	M. Drouin, PRAB/DRAA	

Beyond June 30, 2000			
Milestone	Date	Lead	
Identify preliminary set of proposed changes and recommendations	8/00	M. Drouin PRAB/DRAA	
7. Hold public workshop on preliminary set of proposed changes and recommendations	9/00	M. Drouin, PRAB/DRAA	
8. Final report to Commission (199900062)	12/00	M. Drouin, PRAB/DRAA	

Comments: None

E. Develop Standards for the Application of Risk-informed, Performance-based Regulation in Conjunction with National Standards Committees

SES Manager: Mark Cunningham, Branch Chief, PRAB/DRAA/RES

Objective: To make efficient use of agency resources by actively participating in the

consensus standards process to develop standards for PRA that support the implementation of risk-informed regulation in a manner that maintains safety.

Prior to February 2000			
Milestone	Date	Lead	
Phase 1 PRA standard comments received.	5/1/99C See comment #1	M. Drouin, RES	
2. Draft fire PRA standard issued by NFPA	1/20/00C	N. Siu, RES	

Through June 30, 2000			
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Milestone	Date	Lead	
3. Final Phase 1 PRA standard issued by ASME	6/00	M. Drouin, RES	
4. Draft Phase 2 PRA standard issued for comment by ANS seismic 6/00; LPSD 9/00. Phase 2 PRA standard comments received and final draft developed. seimic 9/00; LPSD 12/00	See comment #4	M. Drouin, RES	
5. Final Phase 2 PRA standard issued by ANS: SEISMIC LPSD	12/00 6/01	M. Drouin, RES	

Beyond June 30, 2000			
Milestone	Date	Lead	
6. Final fire PRA standard issued by NFPA	3/01	N. Siu, RES	

Comments.			

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- 1. The final draft is captured in milestone 3.
- 2. NFPA is the National Fire Protection Association. The title of the standard is "Performance-Based Standard for Fire Protection for Light Water Reactor Electrical Generating Plants."
- 3. Phase 1 is a PRA standard for full power operation (Internal events only) which is an ASME initiative and, therefore, the schedules are set by ASME. The schedule for completion of Phase 1 has been revised based on the large number of diverse comments received from the public and must be addressed. ASME is currently deciding how to resolve these public comments that require policy decisions to be made by the ASME consensus (Risk Management) committee. A June 2000 date is needed by the staff to support risk-informed regulatory activities (e.g. Part 50). The staff is concerned that ASME may not meet this schedule and may not adequately address the staffs comments in the updated standard.
- 4. Phase 2 of the PRA standard covers accidents initiated by external events (e.g., earthquakes) and accidents initiated during low power and shutdown (LPSD) operations. ANS is developing these standards.

F. Reevaluate the Technical Basis for the Pressurized Thermal Shock Rule (10 CFR 50.61)

SES Manager: Michael Mayfield, Branch Chief, MEB/DET/RES

Objective:

To develop the technical basis for a risk-informed revision to the pressurized thermal shock rule, 10CFR 50.61, screening criteria, by applying recent advances in probabilistic RPV integrity analysis, methods for calculating the thermal-hydraulics (TH) response of a PWR to potential PTS loading transients, and application of PRA results in identifying key operational transients that could affect the RPV.

Prior to February 2000			
Milestone	Date	Lead	
Conduct public meetings and workshops to identify and resolve open questions on analysis procedures and inputs in PFM, TH and PRA areas	4/20/99C	S. Malik, D. Bessette, R. Woods, RES	
Present to ACRS an introductory plan on PTS re- evaluation project	7/14/99C	M. Mayfield, F. Eltawila, M. Cunningham, RES	

Through June 30, 2000			
Milestone	Date	Lead	
3. Conduct public workshops to identify and resolve open questions on analysis procedures and inputs in PFM, TH and PRA areas	5/1/00	S. Malik, D. Bessette, R. Woods, RES	
3. 4. Present to ACRS the methodology to perform PTS risk analysis	3/16/00 3/00	S. Malik, D. Bessette, R. Woods, N. Siu, RES	
4. 5. Present to ACRS the revised PTS risk acceptance criterion	3/00	N. Siu, R. Woods, M. Cunningham, PRAB/RES	

Through June 30, 2000			
5. Conduct public workshops to identify and resolve open questions on analysis procedures and inputs in PFM, TH and PRA areas	5/00 5/1/00	S. Malik, D. Bessette, R. Woods, RES	
Develop revised PTS risk acceptance criterion (199900115)	5/15/00	N. Siu, R. Woods, M. Cunningham, PRAB/RES	

Beyond June 30, 2000			
Milestone	Date	Lead	
7. Present to ACRS the PTS risk analysis of the selected PWR plants	9/00	S. Malik, D. Bessette, R. Woods, RES	
8. Develop Integrated PTS risk estimate for a generic PWR plant	10/01	N. Siu, R. Woods, S. Malik, D. Bessette, RES	
9. Present to ACRS the technical basis for proposed changes in 10 CFR 50.61 PTS screening criterion	12/01	S. Malik, D. Bessette, R. Woods, N. Siu, RES	

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None

II. Topic Area: Reactor Inspection and Enforcement

A. Risk Informed Baseline Inspection Program

SES Manager: William M. Dean, PIPB/DIPM/NRR

Program Manager: Alan L. Madison, NRR

Objective:

To develop and implement a more risk informed, efficient, and effective baseline inspection program. By risk informed, it is meant that the inspection program's scope will be defined primarily by those areas that are significant from a risk perspective and that the inspection methods used to assess these areas will take

advantage of both generic and plant specific risk insights.

Coordination: Issues II.A. "Risk Informed Baseline Inspection Program," II.B. "Enforcement Program Initiatives," III.A. "Performance Assessment Process Improvements", III. B. "Risk-Based Performance Indicator Development," and IV.I "Event Reporting Rulemaking," require close coordination and the integration of specific tasks by the NRC staff. Responsible project managers are coordinating these activities by assessing the impact of proposed program changes with the other ongoing activities and ensuring that the overall objectives for each project are achieved. Examples include intra-project task force participation, workshop attendance, concurrent review of projects and periodic senior management briefings.

Prior to February 2000			
Milestone	Date	Lead	
Begin drafting program changes and start conducting training of staff	2/99C	A. Madison, DIPM	
2.a. Begin pilot implementation of new baseline inspection program	5/30/99C	W. Dean, DIPM	
2.b. Monitor pilot implementation of new baseline inspection program and review results	12/99 C (see comment)	A. Madison, DIPM	
3a. Complete pilot implementation of new baseline inspection program	12/99 C (see comment)	A. Madison, DIPM	
3b. Conduct Lessons Learned Public Workshop	1/00 C	W. Dean, DIPM	

Through June 30, 2000			
Milestone	Date	Lead	
4. Issue Commission paper and brief Commission on the Revised Reactor Oversight Process results of the pilot program and staff recommendation for Initial Implementation (199900070)	2/00 C (see comment)	W. Dean, DIPM	
Commence initial implementation of the risk informed baseline inspection program at all operating sites	4/00 (see comment)	W. Dean, DIPM	

Beyond June 30, 2000			
Milestone	Date	Lead	
6. Complete evaluation of implementation and effectiveness of the first year of implementation of the risk informed baseline inspection program	6/01	C. Holden, DIPM	

- 2.b&5. The staff is implementing the pilot baseline inspection program through December 1999. The SRM for SECY 99-007 and SECY 99-007A directed the staff to defer initial implementation of the new oversight program to April 1, 2000, to allow additional time for staff to review results of the pilot program, develop lessons learned from the pilots, and solicit feedback on process changes.
- 3a. The staff will continue to implement the baseline inspection program at the nine pilot plants through initial implementation at all operating sites in April 2000.
- 4. The Commission briefing is scheduled for March 1, 2000 was conducted on March 7, 2000.

Deferrals and Suspensions:

The SALP process suspension will be continued through the start of initial implementation. With Commission approval, the SALP program will be formally discontinued beyond April 2000.

II. TOPIC AREA: Reactor Inspection and Enforcement

B. Enforcement Program Initiatives

SES Manager: R. W. Borchardt, Director, Office of Enforcement

Objective(s): Develop and implement improvements to the Enforcement program to increase efficiency and effectiveness, to reduce unnecessary regulatory burden, and to be coordinated with the reactor oversight process.

Prior to February 2000			
Milestone	Date	Lead	
Publish revised enforcement policy that addresses elimination of "regulatory significance."	10/26/99C	R. Pedersen	
Assemble the collective views of the staff and stakeholders to determine whether the Revised Enforcement Policy has accomplished the objectives, or whether further staff action is needed. (199800159) (OE)	11/24/99C	B. Westreich	
Revise EGM 99-006 to address reporting of historical PI data for all reactors.	12/20/99C	B. Westreich	

Through June 30, 2000			
Milestone	Date	Lead	
Develop Enforcement Policy for the new reactor oversight process. (200000022)	3/9/00C	B. Westreich	
Publish Revised Enforcement Policy incorporating Reactor Oversight changes.	4/00	R. Pedersen	
Develop 10 CFR 50.59 Enforcement Guidance (related to IV.B.)	5/00	T. Reis	
Revise Enforcement Manual to incorporate Reactor Oversight Program changes.	6/1/00	R. Pedersen	

Beyond June 30, 2000		
Milestone	Date	Lead

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March	13	2000
viarch	15.	<i>ZUUU</i>

None	

III. Topic Area: Reactor Licensee Performance Assessment

A. Performance Assessment Process Improvements (IRAP, Industry's Proposal, and **Performance Indicators**)

SES Manager: William M. Dean, PIPB/DIPM/NRR

Program Manager: Alan L. Madison, PIPB/DIPM/NRR

Objective:

The objective of this task is to develop and implement improvements to the NRC plant performance assessment process (and the overall reactor oversight process) to make it more risk-informed, efficient, and effective while combining the best attributes of the IRAP effort, the regulatory oversight approach proposed by NEI, and the staff efforts designed to develop risk-informed performance indicators.

Coordination: Issues II.A. "Risk Informed Baseline Inspection Program," II.B. "Enforcement Program Initiatives," III.A. "Performance Assessment Process Improvements," III.B. "Risk-based Performance Indicator Development," and IV.K. "Event Reporting Rulemaking," require close coordination and the integration of specific tasks by the NRC staff. Responsible project managers are coordinating these activities by assessing the impact of proposed program changes with the other ongoing activities and ensuring that the overall objectives for each project are achieved. Examples include, intra-project task force participation, workshop attendance, concurrent review of projects and periodic senior management briefings.

Prior to February 2000		
Milestone	Date	Lead
Obtain Commission approval for pilot program implementation of recommended changes	6/99 C	W. Dean, DIPM
Complete development of implementation plan. Start phase-in (pilot) of the revised reactor oversight process.	6/99 C	A. Madison, DIPM
Continue pilot implementation of new reactor oversight process	7/99 -12/99 C (see comment)	A. Madison, DIPM
Conduct Lessons Learned Public Workshop	1/00 C	W. Dean, DIPM

Through June 30, 2000		
Milestone	Date	Lead
5. Complete NRC training and licensee workshop on new reactor oversight process in preparation for initial implementation	11/99 - 3/00	A. Madison, DIPM
6. Issue Commission paper and brief Commission on the Revised Reactor Oversight Process results of the pilot program and staff recommendation for initial implementation (199900070)	2/00 C (see comment)	W. Dean, DIPM
7. Commence initial implementation of new reactor oversight process at all operating sites	4/00	W. Dean, DIPM
Final Senior Management Meeting to assess plant performance	5/00	W. Dean, DIPM

Beyond June 30, 2000		
Milestone	Date	Lead
First Agency Action Review Meeting to discuss agency response for plant performance assessment inputs	5/01	W. Dean, DIPM
Complete evaluation of implementation and effectiveness of the first year of implementation of the revised assessment process	6/01	M. Johnson, DIPM

- The staff will continue with implementation of the revised reactor oversight 3. process at the nine pilot plants through initial implementation at all operating sites in April 2000.
- 6. The Commission briefing is scheduled for March 1, 2000 was conducted on March 7, 2000.

<u>Deferrals and Suspensions</u>: The SALP process suspension will be continued through the start

of initial implementation. With Commission approval, the SALP program will be formally discontinued beyond April 2000.

III. Topic Area: Reactor Licensee Performance Assessment

B. Risk-based Performance Indicator Development

SES Manager: Patrick Baranowsky, Branch Chief, OERAB/DRAA/RES

Program Manager: Thomas Wolf, RES

Objective:

The objective of this task is to develop risk-based performance indicator (RBPIs) which will be considered for use as part of the risk-informed plant performance assessment process. Risk-based performance indicators will help the agency make regulatory decisions to maintain plant safety while not imposing

unnecessary regulatory burden.

Prior to February 2000		
Milestone	Date	Lead
Begin trial application of risk-based performance indicators (RBPI)	11/99C	T. Wolf, DRAA/RES
Publish last performance indicator report using current performance indicators	1/00C	M. Harper, DRAA/RES

Through June 30, 2000		
Milestone	Date	Lead
Issue RBPI program overview white paper for stakeholder comment	2/25/00C 02/00	H. Hamzehee, DRAA/RES
4. Brief ACRS on RBPI program overview white paper	04/00	H. Hamzehee, DRAA/RES
5. Brief Commission on risk-based performance indicators (RBPI) program overview white paper (199800160) (RES)	06/00	H. Hamzehee, DRAA/RES

Beyond June 30, 2000		
Milestone	Date	Lead
Issue Phase 1 RBPI development progress report for stakeholder comment	07/00	H. Hamzehee, DRAA/RES
7. Brief ACRS on Phase 1 RBPI development progress	10/00	H. Hamzehee, DRAA/RES

8. Brief Commission on Phase 1 RBPI development progress (199800161) (RES)	12/00	H. Hamzehee, DRAA/RES
Issue Phase 2 RBPI progress report for stakeholder comment	03/01	H. Hamzehee, DRAA/RES
10. Brief ACRS on Phase 2 RBPI development progress	06/01	H. Hamzehee, DRAA/RES
11. Brief Commission on Phase 2 RBPI development progress (19980161) (RES)	08/01	H. Hamzehee, DRAA/RES

3,4,5,6,7,8,9,10,11: The milestones and schedule for the risk-based performance indicators have been revised to reflect:

- Complete technical analyses that are more challenging than originally anticipated
- Provide greater opportunity for internal and external stakeholder participation in RBPI development than originally planned
- Provide additional time to incorporate lessons learned from the current reactor oversight pilot programs and the initial industry-wide experience with the implementation of the new reactor oversight program

The program overview white paper summarizes what RBPIs are, what benefits they bring to the reactor oversight process and what the development of RPBIs entails.

The Phase 1 development effort includes risk-based performance indicators for component-, train- or system-level reliability, containment, fire events, and shutdown. Phase 1 indicators will also include industry trends. The Phase 2 indicators include plant-specific availability indicators and an integrated indicator which will combine the PI results and the inspection findings in a coherent way to determine their overall impact on risk significant performance.

- 3. A public meeting on the RBPI white paper will be held approximately 30 days after release for public comment.
- 6. A public meeting on the Phase 1 RBPI report will be held approximately 60 days after release for public comment.

IV. Topic Area: Reactor Licensing and Oversight

A. 50.59 Rulemaking and Guidance Development

SES Manager: Cynthia Carpenter, Branch Chief, RGEB/DRIP/NRR

Objective: To provide clarity and flexibility in existing requirements.

Prior to February 2000		
Milestone	Date	Lead
1. Publish final rule change 10 CFR 50.59 (199700191)	10/04/99C	E. McKenna, DRIP
NEI provides draft revision of NEI 96-07 for staff review and comment	9/17/99C	E. McKenna, DRIP
3. NEI submits revised NEI 96-07 for NRC endorsement	12/20/99C 1/18/00C (see comments)	E. McKenna, DRIP

Prior to June 30, 2000		
Milestone	Date	Lead
4. Commission briefing	2/29/00C	E. McKenna, DRIP
5. ACRS Briefing on NEI guidance and draft RG	2/03/00 4/06/00 (see comment)	E. McKenna, DRIP
6. Information copy of NEI guidance and draft RG to Commission (199700191)	3/24/00	E. McKenna, DRIP
7. Draft Regulatory Guide issued for public comment	4/00	E. McKenna, DRIP

Beyond June 30, 2000			
Milestone	Date	Lead	
8. ACRS and CRGR review of final guidance and RG	9/00	E. McKenna, DRIP	

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Beyond June 30, 2000				
Milestone	Date	Lead		
9. Final Regulatory Guide sent to Commission for approval (199700191)	9/30/00	E. McKenna, DRIP		
10. Issue final inspection guidance	Milestone 9 + 1 month	E. McKenna, DRIP		
11. Conduct training for NRC staff on rule and inspection guidance	Milestone 10 continuing for 4 months	E. McKenna, DRIP		
12. Publish FR notice with approval of regulatory guidance to establish effective date of rule	(see comment)	E.McKenna, DRIP		
13. Revisions to 10 CFR 50.59 become effective	90 days after milestone 12	E. McKenna, DRIP		

- 3. Actual date of receipt of NEI guidance is now included (including revised submittal provided in January following meeting with the staff). The revised guidance contains new text on several topics that will require staff evaluation. If endorsed, the NEI document could affect guidance for the maintenance rule and the draft fire protection regulatory guide. In view of these new issues needing resolution, the staff requested an extension on the schedule, which is reflected in the revised milestone dates. Following issuance of staff comments in a letter dated February 4, 2000, NEI submitted a revised version of NEI 96-07 to NRC on February 22, 2000.
- Briefing is currently scheduled for February 29.
- 5 Milestones changed to reflect a February 3 ACRS meeting as a status briefing. Discussions are underway with the ACRS as to the need for a further briefing on the draft RG. If held, it would be in April.
- New milestone added to show transmittal to Commission of draft RG for information.
- 8. No ACRS meeting is being held in August, thus schedule shows meeting in September. The final RG is not expected to be ready in sufficient time for review during the July meeting.

11.	Training will be	conducted as	close to finalizat	ion of guidance	as possible.	with a q	oal of
			prior to the effect			3	

12.	Publication date will depend upon Commission action on the final regulatory guide due
	to the Commission on September 30, 2000.

IV. Topic Area: Reactor Licensing and Oversight

B. Define Design Basis

SES Manager: Cynthia Carpenter, Branch Chief, RGEB/DRIP/NRR

Objective: To provide a clear definition of what constitutes design bases information.

Prior to February 2000			
Milestone	Date	Lead	
Resolve final staff comments and develop draft regulatory guide	9/99 C	S. Magruder, DRIP	
NEI resubmits revised guidance for review and endorsement	10/28/99 C	S. Magruder, DRIP	
3. ACRS review of SECY and draft regulatory guide	11/99 C	S. Magruder, DRIP	

Through June 30, 2000				
Milestone	Date	Lead		
4. Submit paper with draft regulatory guide to Commission (199800044) (NRR)	2/23/00 C 3/00	S. Magruder, DRIP		
5. SRM to direct staff to publish draft regulatory guide for public comment (60 days)	4/00	S. Magruder, DRIP		

Beyond June 30, 2000					
Milestone	Date	Lead			
6. Resolve issues identified during public comment period	8/00	S. Magruder, DRIP			
7. ACRS and CRGR review of paper and final regulatory guide	9/00	S. Magruder, DRIP			
8. Submit paper and final regulatory guide (199800044) (NRR)	10/00	S. Magruder, DRIP			
9. SRM to direct staff to publish final regulatory guide	11/00	S. Magurder, DRIP			

10. Issue final regulatory guide		S. Magruder, DRIP
	12/00	

None

IV. Topic Area: Reactor Licensing and Oversight

C. Improved Standard TS

SES Manager: William Beckner, Branch Chief, RTSB/DRIP/NRR

Lead: RTSB Lead PM for each facility conversion

Objective:

Conversion of facility technical specifications to the improved standard technical specifications (iSTS) will promote more consistent interpretation and application of technical specification requirements, thereby reducing the need for interpretations and frequent changes to the technical specifications. The goal for each milestone listed below is to complete the conversions currently under review such that the above objectives are met for the affected facilities.

Prior to February 2000				
Milestone	Date	Lead		
3. Issue iSTS Amendment for Fermi 2	9/30/99C	J. Foster, DRIP		
4. Issue iSTS Amendment for Palisades	11/30/99C	C. Harbuck, DRIP		
5. Issue iSTS Amendments for Farley 1&2	11/30/99C	C. Schulten, DRIP		

Through June 30, 2000			
Milestone	Date	Lead	
4. Issue iSTS Amendment for NMP-2	2/00 2/15/00C	R. Tjader, DRIP	

Beyond June 30, 2000			
Milestone	Date	Lead	
5. Issue iSTS Amendment for IP-3	8/00 (see comment)	M. Weston, DRIP	
6. Issue iSTS Amendment for FitzPatrick	9/00	T. Le, DRIP	

Comments:			

5. Date is contingent upon the licensee providing responses to all RAIs by 2/29/00. RAI responses were not received by 2/29/00. Staff is currently evaluating possible impacts on schedule.

D. Requests for Additional Information

SES Manager: Suzanne Black, Deputy Director, DLPM, NRR

Objective: To refine/define RAI process and ensure that staff RAI's are adding value to the

regulatory process.

Prior to February 2000		
Milestone	Date	Lead
Discuss issue of ensuring appropriateness of RAI's with management and staff (including content, quality and continued oversight). Conduct training on revised Office Letter 803 when issued.	8/20/98C 1/5/99C 1/6/99C 1/14/99C	Suzanne Black, DLPM
2. NRR licensing action steering group formed to work with industry steering group on improvements to the license amendment process - conducting periodic meetings.	10/98C 11/23/98C 12/10/98C 1/13/99C 3/18/99C 4/14/99C 7/27/99C 9/29/99C 12/1/99C 2/17/00C	Suzanne Black, DLPM
Obtain feedback from industry licensing action task force on RAIs	7/99C and 9/99C	S. Black, DLPM
Revise Office Letter 803 to incorporate staff and industry feedback including metrics for RAIs.	12/99C	S. Black, DLPM

Through June 30, 2000		
Milestones	Date	Lead
5. Train Project Managers on Office Letter 803	4/26/00	S. Black, DLPM

Beyond June 30, 2000		
Milestone	Date	Lead
None		

Comments: None

Previous milestone 4 was deleted as an ongoing activity. When significant training sessions are needed milestones may be added in the future.

E. 2.206 Petitions

SES Manager: Brian Sheron, Associate Director for Project Licensing and Technical

Analysis, NRR

Objective: The objectives of the 2.206 Petition review process include ensuring the public

health and safety through the prompt and thorough evaluation of any potential safety problem addressed by a petition filed under 10 CFR 2.206 and to ensure effective, timely communication with the petitioner (Management Directive 8.11). The objective of the actions listed below is to identify and implement measures to improve the staff's responsiveness to stakeholder needs (e.g., timeliness,

communications) during the processing of 2.206 petitions.

	Prior to February 2000		
Miles	tone	Date	Lead
1.	FR Publication of the July 1, 1999, Revision of Management Directive(MD) 8.11	10/7/99C	S.Black/H.Berkow/ A. Kugler
2.	Public Meeting with 2.206 Stakeholder's Task Group	12/15/99C	S.Black/H.Berkow/ A. Kugler
3.	FR Comment Period Ends	01/31/00C	S.Black/H.Berkow/ A. Kugler

	Through June 30, 2000			
Mile	stone	Date	Lead	
4.	Public Meeting to Discuss comments in Response to FR Notice	2/10/00C	S. Black/H.Berkow/ A. Kugler	
5.	Submit Commission Paper Outlining The Proposed Significant Changes to MD 8.11 (199900113)	4/28/00 see comment	S. Black/H.Berkow/ A. Kugler	
6.	Commission Briefing on Proposed Process Improvements and Disposition of Specific Comments from Stakeholders (M991216A)	5/15/00	S. Black/H.Berkow/ A. Kugler	

Through June 30, 2000			
7.	Publish Draft Revision to MD 8.11 Comment Resolution in FR For Public Comment(30 days)	6/30/00 see comment 7	S. Black/H.Berkow/ A. Kugler

Beyond June 30, 2000		
Milestone	Date	Lead
8. Issue Revision to MD 8.11 (199900113)	8/31/00	S.Black/H.Berkow/ A. Kugler

- 5. Schedule will be revised as necessary based on the complexity and number of comments received on the FR Notice at milestone 3.
- 7. Staff will consider preparing another Commission Paper if significant comments are received as a result of milestone 7 that result in substantive changes to the draft revision to MD 8.11

F. Application of the Backfit Rule

SES Manager: Tad Marsh, Branch Chief, REXB/DRIP/NRR

Objective: Ensure that the staff closely adheres to the backfit rule, 10 CFR 50.109, in

evaluating all additional requirements, expansion in scope, or unique interpretations against actual impact on public health and safety.

Prior to February 2000		
Milestone	Date	Lead
1. CRGR Annual Report - Includes Program Office Feedback and the Committee's Self Assessment on Value Added by CRGR Review (RES) 199700390	11/9/99C	CRGR J. Lyons

Through June 30, 2000		
Milestones	Date	Lead
2. RES Backfit Audit Issued	6/00	CRGR J. Lyons, NRR J. Rosenthal, RES

Beyond June 30, 2000		
Milestone	Date	Lead
3. Backfit training at Headquarters and Regions	8/00	RES/NRR/HR J. Lyons

- 2. Backfit Audit Report will be submitted for external peer review to obtain industry feedback in lieu of CRGR/NUBARG meeting.
- 3. Training will occur two months after Milestone 2._

G. AP600 Design Certification Rulemaking

All milestones for this item are completed.

IV. Topic Area: Other Agency Programs and Areas of Focus

HG. Decommissioning Regulatory Improvements

SES Manager: Stuart Richards, Director, PDIV/DLPM/NRR

Objective: Initiate rulemaking activities based on an integrated approach to

decommissioning nuclear power plants as discussed in SECY-99-168.

Coordination: This issue requires close coordination with internal and external stakeholders. The internal stakeholders include NMSS and RES. The external stakeholders include the public (interested individuals and public interest groups), various federal and state regulatory organizations, and the industry. Responsible staff, supervisors and managers are insuring that each step in the development of the various milestones is evaluated for its need to have active participation by the stakeholders. There have been numerous meetings, correspondence and telephone conversations throughout the process with the stakeholders. Examples of stakeholder involvement have included placing public and industry representatives on the agenda for Commission meetings with the staff, stakeholder attendance and participation at decommissioning workshops, and various public meetings to obtain stakeholder input into the staff's regulatory development activities.

Prior to February 2000		
Milestone	Date	Lead
Conduct a workshop with NEI and public stakeholders regarding the staff's preliminary assessment of the risks from spent fuel pools at decommissioning reactors	7/16/99C	R. Dudley, PDIV-3

Through June 30, 2000		
Milestone	Date	Lead
Technical staff to finalize decommissioning spent fuel pool draft study and risk objectives that can be used for decommissioning regulatory decision making	5/30/00 See comment 2	G. Hubbard, SPLB/DSSA
3. Submit an integrated, risk-informed rulemaking plan for decommissioning nuclear power plants that addresses emergency planning, insurance, safeguards, operator staffing & training, and possibly other areas (such as fitness-for-duty) (199900072)	6/30/00 See comment	B. Huffman, PDIV-3

Beyond June 30, 2000		
Milestone	Date	Lead
4. Submit a rulemaking plan for consolidating decommissioning regulations into a separate dedicated location with Title 10 of the Code of Federal Regulations (contingent on Commission approval of SECY-99-168) (199900133)	7/15/00 See comment	B. Huffman, PDIV-3

- 2, 3, 4 The revised dates shown above for items 2 and 3 were mutually agreed upon during discussions between the staff and Commission offices subsequent to the issuance of SRM 99-168 on 12/21/99. They supercede the SRM dates for these two items. The revised date for item 4 is the date specified in the SRM and it was not changed during the staff discussions with the Commission offices. The SRM also provided for the issuance of a spent fuel pool draft study and risk objectives by 1/15/00. This action was included in the discussions with the Commission offices and a revised date of 2/11/00 was agreed upon.
- 2. On February 22, 2000, a notice was published in the Federal Register on the availability of the "Draft Final Technical Study of Spent Fuel Pool Accident Risk at Plants" for public comment. The notice included information on accessing the document via the Internet at http://www.nrc.gov/NRC/REACTOR/DECOMMISSIONING/SF/index.html. Copies of the staff memorandum for the Federal Register notice were sent to public and industry stakeholders. An optional online form for sending comments electronically to the NRC staff is included in the web page as an alternative to addressing written comments to the Chief, Rules and Directives Branch. The public comment period expires 4/7/00.

IH. Event Reporting Rulemaking

SES Manager: Cynthia Carpenter, Branch Chief, RGEB/DRIP/NRR

Objective:

Revise event reporting requirements to reduce the reporting burden associated with events of little or no risk significance, obtain information better related to risk, and extend reporting time limits consistent with the need for prompt NRC action.

Coordination: Issues II.A, "Risk Informed Baseline Core Inspection Program," II.B, "Enforcement Program Initiatives," III.A, "Performance Assessment Process Improvements," III. B. Risk-based Performance Indicator Development," and IV.I., "Event Reporting Rulemaking," require close coordination and the integration of specific tasks by the NRC staff. Responsible project managers are coordinating these activities by assessing the impact of proposed program changes with the other ongoing activities and ensuring that the overall objectives for each project are achieved. Examples include, intra-project task force participation, workshop attendance, concurrent review of projects and periodic senior management briefings. In addition, industry-developed initiatives such as the NEI New Regulatory Oversight Process are being reviewed by all project groups and evaluated for impact.

Prior to February 2000		
Milestone	Date	Lead
1. Publish Proposed Rule (10 CFR 50.72 and 50.73)	7/6/99C	D. Allison, DRIP
2. Conduct a public workshop	8/3/99C	D. Allison, DRIP

Through June 30, 2000		
Milestone	Date	Lead
3. Brief CRGR	2/8/00C	D. Allison, DRIP
4. a. Brief ACRS b. Brief ACRS	2/3/00C 3/2/00C	D. Allison, DRIP D. Allison, DRIP
5. Final rule to Commission (199800096) (NRR)	3/10/00 <mark>4/21/00</mark>	D. Allison, DRIP
6. Publish final rule	6/23/00 OMB clearance + 1 mo.	D. Allison, DRIP

- 3. CRGR rescheduled briefing.
- 4b. At the 2/3/00 ACRS, NEI requested that the staff hold a public meeting to ensure clear understanding of one element of the final rule. This NEI request was followed by a letter of February 2, 2000, which suggested a schedule delay if necessary. The staff is currently working to establish a date for this held a public meeting in late February on 2/25/00. The ACRS requested a follow-on briefing before preparing a letter on the final rulemaking, which the staff has scheduled for 3/2/00. At this a follow-on briefing of the ACRS on 3/2/00, the staff will discussed the results of the public meeting. As a result, the ACRS has advised the staff it will not review the final rulemaking further, and indicated that it would be preparing a letter to that effect. The public meeting is intended to provide a forum for the staff to clarify for and answer questions of all interested, external stakeholders on how the final rule and guidance are proposed to be modified to address public comments received on the portion of the proposed rule dealing with reporting of degraded or nonconforming components.
- 5. The public meeting held on 2/25/00 was intended to provide a forum for the staff to clarify for and answer questions of all interested, external stakeholders on how the final rule and guidance are proposed to be modified to address public comments received on the portion of the proposed rule dealing with reporting of degraded or nonconforming components. At this meeting, questions and discussion revealed that the proposed modifications had not achieved the clarity intended by the staff. The staff has since further refined the rule and associated guidance and will conduct another public meeting before the end of March 2000 to check the clarity of the refinements. A memo was sent to the Commission on 3/13/00 discussing the delay in providing the final rule. The staff has not requested an extension of these due dates at this time for conducting the public meeting with external stakeholders (discussed in Comment 4b above), briefing the ACRS, and finalizing the rulemaking package. The basis for this approach is the belief that the changes included in the final rule are responsive to comments of stakeholders and the meetings will confirm this. Should the late February meeting provide information to the contrary, the staff will consider and propose schedule alternatives at that time.
- 6. On 9/21/99, OMB responded to, but did not approve, the information collection submittal on the proposed rule. OMB stated, "...NRC has indicated that it is in the process of changing the collection to respond to comments received during the comment period. OMB will wait to evaluate the collection at the final rule stage." Accordingly, publication of the final rule will be delayed until approximately one month after receipt of OMB's approval of the information collection requirements of the final rule. Current plans are to provide the supporting statement to OMB for review about 2 weeks after the Commission approves the final rule. It is estimated that the OMB review will take approximately 3 months.

JI. Proposed KI Rulemaking

SES Managers: Cynthia Carpenter, Branch Chief, RGEB/DRIP/NRR (Rulemaking);

Frank Congel, Director, IRO (Other Activities)

Objective: To implement Commission decision regarding the use of KI as a protective

measure for the general public after a severe reactor accident. In addition, to work with other Federal agencies to revise the Federal policy on the use of KI in the event of a severe nuclear power plant emergency and to develop aids to

assist the states in applying the revised Federal policy.

Prior to February 2000		
Milestone	Date	Lead
1. Brief CRGR and ACRS	12/99C (see comments)	M. Jamgochian, DRIP
2. Forward Final KI Rule Package to EDO (NRR) (199800173)	1/24/00C (see comments)	M. Jamgochian, DRIP

Through June 30, 2000		
Milestone	Date	Lead
3. Revise KI technical paper (NUREG-1633) to address public comments and provide to Commission (199700193) (IRO)	6/00 3/00	Frank Congel, IRO
4. Develop final KI Federal policy FRN reflecting FRPCC review and send to Commission (199700193) (IRO)	6/00 3/00	Frank Congel, IRO
Beyond June 30, 2000		
Milestone	Date	Lead
5. Final brochure on use of KI provided to Commission for review (199700193) (IRO)	7/00 4/00	Frank Congel, IRO
Milestone	Date	Lead

Beyond June 30, 2000		
6. Publish Final Rule (199800173) (NRR)	SRM + 1 month 2/29/00 (see comments)	M. Jamgochian, DRIP
7. Publish KI Federal Policy FRN	8/00 5/00	Frank Congel, IRO
8. Publish final technical paper (NUREG-1633)	9/00 6/00	Frank Congel, IRO
9. Finalize the public brochure on use of KI and provide to FEMA for publication	10/00 7/00	Frank Congel, IRO
10. Establish procedures to access Federal stockpiles with FEMA	8/00 5/00 (see comments)	Frank Congel, IRO

- 1. CRGR and ACRS declined the opportunity to be briefed on the KI rulemaking package in December.
- 2 & 6. An extension was granted for the due date for Milestone 2 until 1/25/00, which resulted in a revision of the date for Milestone 6. As of 2/15/00 the rulemaking package had not been forwarded to the Commission; therefore, the date for Milestone 6 will likely be delayed beyond 2/29/00. The rulemaking package (SECY-00-0040) was forwarded to the Commission on February 14, 2000. The final rule will be published within one month of the issuance of the SRM.
- 3, 4. The FDA continues to review its 1978 and 1982 position on the use of KI. The FDA's position is important to the content of the NUREG. The FDA draft revised position is now expected to be issued by end of February 2000. The NRC draft guidance will be submitted to the Commission shortly after the FDA's draft revised position is issued. The final revised guidance may be out by June 2000.
- 4 & 7. As explained in the comment above, the Federal policy cannot be revised until the FDA completes its review and announces its revised position. The Commission decision of April 22, 1999, not to fund State Stockpiles requires more negotiations with other federal agencies, particularly FEMA. This schedule will need to be negotiated, current best estimate is 6/00 3/00. With regards to regional stockpiling of KI, the NRC staff met with FEMA staff and CDC on August 4, 1999, to begin negotiations to achieve convergence between the agencies on the attributes of a revised Federal KI Policy. A second

meeting was conducted on August 26, 1999, to continue negotiations. A third meeting to achieve convergence was held on September 23, 1999. The Deputy EDO was briefed on October 25 and the EDO on November 1, 1999. The Commissioner TAs were briefed on December 20, 1999. The impact of various activities on each other was discussed. The staff is preparing a memo to the Commission describing the status of the KI activities and seeking approval to pursue potential option with FEMA. The issue is to ensure that the key Federal agencies agree on the revision of the Federal policy on KI in a timely manner. Key Federal agencies are NRC, FEMA, FDA, CDC, and to some extent EPA.

- 5 & 9. The development of the public brochure is tied to the completion of the NUREG.
- 8. The NUREG will be finalized after public comment.
- 10. Based on the Commission SRM dated April 22, 1999, the staff is directed to work with FEMA to establish and maintain regional KI stockpiles to be used in the event of a severe nuclear power plant accident. This is a new initiative and will have to be negotiated with FEMA. Best estimate is 8/00 5/00, subject to future revision. (See 4, 7 above).

KJ. NEI Petitions - Petition for Modifying 50.54(a)

SES Manager: Jon Johnson, Associate Director for Inspection and Programs

Ted Quay, Branch Chief, IQMB/DIPM, NRR

Objective: Complete the NEI Petition, accepting in part to modify 10 CFR Part 50.54(a), as

it pertains to Quality Assurance Program Change Control and is intended to

reduce burdens on industry.

Prior to February 2000			
Milestone	Date	Lead	
1. Publication of a Federal Register Notice to accept in part the NEI petition for rulemaking and proposing a Direct Final Rule (199800166) (NRR) (SECY 98-279)	02/99C	R. Gramm, DRCH	
2. Direct Final Rule effective	04/26/99C	D. Dorman, DIPM	
Coordinate a workshop with NEI to discuss implementation aspects of Direct Final Rule	6/21/99C	D. Dorman, DIPM	

Through June 30, 2000		
Milestones	Date	Lead
None 1. Develop a plan and schedule for completing petition	4/30/00	D. Dorman, DIPM

Beyond June 30, 2000		
Milestones		Lead

Comments:

1&2 The Direct Final Rule was published on 2/23/99 and became effective on 4/26/99 based on a determination that no significant adverse comment was received by 3/25/99. Six comment letters were received. NEI and two licensees provided

favorable comments on the Direct Final Rule. Other letters (from a licensee and members of the public) requested clarification of certain provisions of the rule. The staff determined that none of the comments constituted significant adverse comments, therefore the Direct Final Rule became effective 4/26/99.

QA plan change control, and 50.54(a), was a topic of a panel discussion during the Regulatory Information Conference.

4. 7 SECY-98-279 stated that the a voluntary option proposed rule will be developed one year after receipt of the SRM, and a final rule the following year.

SECY-98-300 subsequently proposed options for Risk-Informing 10 CFR Part 50 (RIP-50). SECY-99-256 proposed a rulemaking plan for RIP-50, Option 2. SECY-99-256 identified 10 CFR 50.54(a)(3) as a candidate for changes as part of that rulemaking. Action on the 50.54(a) rulemaking was deferred to assess the Option 2 rulemaking direction.

The revised target dates for the voluntary rule differ from the due dates for WITS ltem 199900004. A Commission memorandum to provide a revised schedule for WITS 199900004 is in concurrence.

4-7 The staff is arranging a meeting with NEI to develop a plan and schedule for completion of this petition. The staff aims to provide the revised plan and schedule by the end of April 2000.

LK. Revised Source Term Rulemaking and Guidance Development

SES Manager: Gary Holahan, Director, DSSA/NRR

Objective:

To revise Part 50 to allow holders of operating power reactor licensees to voluntarily amend the facility design basis to use revised source terms in design basis accident radiological analyses. This action would allow these facilities to pursue risk-informed licensing actions made possible through the use of the revised source term.

Prior to February 2000		
Milestone	Date	Lead
Final rule; draft guide; draft SRP to EDO (199700025) (NRR)	9/8/99C	R. Barrett,DSSA
2. Final rule; draft guide; draft SRP to Commission (SECY 99-240)	10/5/99C	R. Barrett,DSSA
Publish final rule, announcement of draft guide and draft SRP section	12/23/99C	R. Barrett,DSSA

Through June 30, 2000		
Milestone	Date	Lead
4. Public comment period on guide/SRP ends	3/7/00 See comment	R. Barrett,DSSA
5. Resolve public comments	4/28/00	R. Barrett, DSSA
6. Prepare final guide, final SRP, FR notice	4/28/00	R. Barrett, DSSA
7. SPSB Review	5/5/00	R. Barrett, DSSA
8. NRR Branches & Divisions / RES /OGC	6/2/00	R. Barrett, DSSA
9. ACRS Review	6/2/00	R. Barrett, DSSA
10. CRGR Review	6/30/00	R. Barrett, DSSA

Beyond June 30, 2000		
Milestone	Date	Lead
11. Forward to RES for publishing via DSSA memo	7/6/00	R. Barrett, DSSA
12. Due to EDO as Commission Information paper (199700025)	7/7/00	R. Barrett DSSA

- 4. The Federal Register notice identified the end of the public comment period as 3/7/2000. As of 2/29/2000, no comments have been received. NEI requested extension to 3/31/2000.
- 3. Commission issued SRM on 12/9/99. Published in FR on 12/23/99.
- 12. Added by SRM. Corrected on 2/10.
- 3-11 Milestones adjusted for consistency with milestones 3 and 12.

ML. Maintenance Rule Rulemaking (10 CFR 50.65) and Guidance Development

SES Manager: Jon Johnson, Associate Director for Inspection and Programs

Ted Quay, Branch Chief, IQMB/DIPM, NRR

Objective: Revise 10 CFR 50.65, "Requirements for monitoring the effectiveness of

maintenance at nuclear power plants," and associated guidance to require that power plant licensees, before performing maintenance, assess and manage the increase in risk that may result from the maintenance activities. The revised rule

becomes effective 120 days after issuance of the associated regulatory

guidance.

Prior to February 2000		
Milestone	Date	Lead
Publish proposed rule	9/30/98 C	R. Correia, DIPM
2. Publish final rule	7/19/99 C	R. Correia, DIPM
Conduct public meetings with NEI regarding revised Section 11 of NUMARC 93-01	5/28/99 C 6/17/99 C 7/9/99 C 9/13/99 C 10/25/99 C	W. Scott, DIPM
4. ACRS Briefing on draft regulatory guide	7/14/99 C 11/4/99 C	W. Scott, DIPM
5. CRGR Briefing on draft regulatory guide	8/4/99 C	W. Scott, DIPM
6. Commission Meeting	11/10/99 C	W. Scott, DIPM
7. Provide Commission with draft regulatory guide (199800032)	12/2/99 C	W. Scott, DIPM

Through June 30, 2000		
Milestones	Date	Lead
8. ACRS Briefing on final regulatory guide	3/2/00 C	W. Scott, DIPM
9. CRGR Briefing on final regulatory guide 7-day negative consent	3/14/00	W. Scott, DIPM

Through June 30, 2000		
10. Provide Commission with final regulatory guide for review and approval (199800032)	3/28/00	W. Scott, DIPM

Beyond June 30, 2000		
Milestones	Date	Lead
None Final rule effective date	TBD	W. Scott, DIPM

- 3. In accordance with the May 13, 1999, SRM, staff is working in a collaborative fashion with stakeholders to produce a final regulatory guide for Commission approval. Section 11 of NUMARC 93-01, "Industry Guideline for Monitoring the Effectiveness of Maintenance at Nuclear Power Plants," deals with the assessment of risk resulting from performance of maintenance activities.
- 10. The staff has developed Draft Regulatory Guide DG-1082, which endorses Final Draft Section 11 of NUMARC 93-01 without regulatory exception. Ten public comments have been were received on DG-1082 and are being reviewed for inclusion have been incorporated in the final guidance as appropriate.
- 11. Per SECY-99-133 SRM dated 6/22/99, rule will become effective 120 days from Commission approval.

NM. 120-Month Update Requirement for Inservice Inspection and Inservice Testing Programs in 10 CFR 50.55a (Codes and Standards)

SES Manager(s): Gene Imbro, Branch Chief, DE, NRR

Objective:

To determine whether the current regulatory requirement for licensees to update their inservice inspection and inservice testing programs every 120 months to a recent edition and addenda of the ASME Code incorporated by reference in the regulations should be modified in light of public comments received on proposed rule published in April 1999.

Prior to February 2000		
Milestone	Date	Lead
Issue proposed rule supplement on 120-month ISI/IST update requirement	4/27/99C	T. Scarbrough, NRR
2. Conduct public workshop on 120-month ISI/IST update requirement	5/27/99C	T. Scarbrough, NRR
Public comment period ends on 120-month ISI/IST update requirement	6/28/99C	T. Scarbrough, NRR
Brief ACRS on public comments received on 120-month ISI/IST update requirement	12/2/99C	T. Scarbrough, NRR
5. Prepare Commission paper providing options and recommendations on ISI/IST update requirement (199900074)	1/14/00C	T. Scarbrough, NRR

Through June 30, 2000		
Milestone	Date	Lead
Prepare draft final rule package in accordance with Commission direction	4/28/00 2/28/00 See comment	T. Scarbrough, NRR
7. Obtain NRC office concurrences on draft final rule package	5/26/00 3/30/00	T. Scarbrough, NRR
8. Brief ACRS on draft final rule package	6/30/00 4/30/00	T. Scarbrough, NRR

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9. Brief CRGR on draft final rule package	6/30/00 5/30/00	T. Scarbrough, NRR
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Beyond June 30, 2000		
Milestone	Date	Lead
10. Obtain EDO approval of final rule (199900074)	8/04/00 6/30/00	T. Scarbrough, NRR
11. Obtain Commission approval of final rule	9/01/00 7/15/00	T. Scarbrough, NRR
12. Publish final rule	9/29/00 7/30/00	T. Scarbrough, NRR

6-12. Commission briefing scheduled for March 24, 2000, to discuss the proposed modification of the requirement for licensees to update their ISI and IST programs every 120 months. Milestone schedules were revised to reflect this additional activity.

ON. Reactor Fire Protection Risk-Informed, Performance-Based Rulemaking

SES Manager: J. Hannon, Branch Chief, SPLB/DSSA/NRR

Objective: To revise the fire protection regulations to endorse a risk-informed,

performance-based consensus standard, National Fire Protection Association (NFPA) Standard 805, "Performance-Based Standard for Fire Protection for Light Water Reactor Electric Generating Plants," as an alternative to the existing

requirements.

Prior to February 2000		
Milestone	Date	Lead
Submit rulemaking plan to the Commission. (199900032)	1/14/00C	E. Connell, SPLB

Through June 30, 2000		
Milestone	Date	Lead
None		

Beyond June 30, 2000		
Milestone	Date	Lead
NRC conducts a public meeting with interested stakeholders	4/30/01	E. Connell, SPLB
3. Brief ACRS fire protection subcommittee on rulemaking efforts	5/31/01	E. Connell, SPLB
4. Brief CRGR on rulemaking efforts	6/31/01	E. Connell, SPLB
5. Publish proposed rule change for public comment	7/30/01	E. Connell, SPLB
6. Resolve public comments	11/31/01	E. Connell, SPLB
7. Brief ACRS & CRGR on final rule	1/31/02	E. Connell, SPLB
8. Submit final rule for Commission approval (199900032)	3/31/02	E. Connell, SPLB

It is anticipated that NFPA will issued NFPA 805 for public comment, on January 21, 2000; and it is anticipated that NFPA will resolve public comments on the proposed industry standard and revise the standard by June 16, 2000; that the proposed NFPA 805 will be approved by the NFPA membership by November 15, 2000; and that NFPA will publish NFPA 805 by March 31, 2001.

PO. Steam Generator Tube Integrity Industry Initiative

SES Manager: William H. Bateman, Branch Chief, DE, NRR

Objective:

To revise the existing steam generator regulatory framework (including technical specification requirements) to facilitate implementation of industry initiative NEI 97-06 via endorsement by the NRC. These revisions will provide added assurance that licensees will maintain steam generator tube integrity, while providing added flexibility to licensees to achieve this objective in a cost-effective manner.

Prior to February 2000		
Milestone	Date	Lead
None		

Through June 30, 2000		
Milestone	Date	Lead
1. Issue staff plan to the Commission for implementing industry initiative, NEI 97-06. (199400048)	2/29/00 3/31/00	J. Andersen, DE

Beyond June 30, 2000		
Milestone	Date	Lead
None		

Comments:

Implementation of the industry guidelines contained in NEI 97-06 will include changes to licensee technical specifications. The staff's plan for review and endorsement of NEI 97-06 is under development and will be included in a future (2/29/00T)-SECY paper. Additional milestones will be established consistent with the staff's plan and any Commission comments on it. Industry provided the final draft of NEI 97-06 to NRC on February 4, 2000. The staff is meeting with NEI on March 17, 2000 to discuss matters associated with the implementation of NEI 97-06. The schedule is being revised as a result of the delays industry encountered in providing the final draft of NEI 97-06 to the NRC.

QP. Reactor Safeguards Initiatives

SES Manager: Jon Johnson, Associate Director for Inspection and Programs

Frank Gillespie, Deputy Director, DIPM, NRR

Objective: Revise physical security requirements to require power reactor licensees to

identify target sets of equipment that must be protected to maintain safe operation or shutdown of the plant, develop protective strategies to protect against an armed assault by the design basis threat of radiological sabotage,

and exercise these strategies periodically.

<u>Coordination</u>: Issues IV.QP, "Reactor Safeguards Initiatives," and VII.X, "Threat Assessment

Activities," require close coordination between NRR and NMSS staff and the integration of specific tasks. Responsible project managers from both offices are coordinating these activities by incorporating insights from threat assessment activities, as applicable, into the ongoing considerations in revising power reactor

physical security requirements.

Prior to February 2000		
Milestone	Date	Lead
Issue recommendations of the Safeguards Performance Assessment Task Force (SECY-99-024)	1/22/99 C	R. Rosano, DIPM
2. Conduct Commission briefing for SECY-99-024	5/5/99 C	R. Rosano, DIPM
3. Complete rulemaking plan for development of an exercise rule and review of 10 CFR 73.55 and associated security regulations (SECY-99-241)	10/5/99 C	R. Rosano, DIPM
4a. Conduct public meetings with industry groups and other stakeholders	12/2/99 C 12/22/99 C 1/19/00 C	R. Rosano, DIPM

Through June 30, 2000		
Milestones	Date	Lead
4b. Conduct public meetings with industry groups and other stakeholders	2/00 C 4/00	R. Rosano, DIPM

Beyond June 30, 2000		
Milestones		Lead
5. ACRS Briefing	3/01	R. Rosano, DIPM
6. CRGR Briefing	4/01	R. Rosano, DIPM
7. Proposed rule to Commission (199800188)	5/01	R. Rosano, DIPM
8. Proposed rule published in the <i>Federal Register</i> with a 75-day comment period	11/01	R. Rosano, DIPM
Resolution of public comments	3/02	R. Rosano, DIPM
10. Final rule to EDO (199800188)	5/02	R. Rosano, DIPM
11. Final rule to Commission	7/02	R. Rosano, DIPM
12. Publication of rule	11/02	R. Rosano, DIPM

- 4-12. The SRM for SECY-99-241 was issued on November 22, 1999 and approved Option 3 of the rulemaking plan.
- 4b. The staff is conducting public working meetings with NEI on a routine basis to obtain stakeholder input for the rulemaking effort.

IV. Topic Area: Reactor Licensee Performance Assessment

RQ. Utilization of MOX Fuel in Nuclear Power Reactors

SES Manager: Farouk Eltawila, Branch Chief, SMSAB/DSARE/RES

Program Manager: Richard Lee, RES

Objectives:

To modify NRC neutronics and fuel codes, to obtain the necessary experimental data needed to confirm these codes, which will be used to perform analyses to assess the risk associated with the use of MOX fuel in commercial PWRs. This program will also develop the technical basis to evaluate whether the regulatory criteria and guidelines developed for UO₂ fuel is adequate for MOX fuel.

Prior February 2000		
Milestone	Date	Lead
Develop a program plan	2/11/00C	F. Eltawila, DSARE

Through June 30, 2000		
Milestone	Date	Lead
Hold a public meeting to identify phenomena affecting MOX fuel behavior under reactivity insertion accidents (RIA), and LOCA	04/00	D.Persinko,NMSS R. Caruso, NRR R. Lee, RES
3. Issue Phenomena Identification and Ranking Tables (PIRT) report summarizing the expert elicitation to identify, and importance rank phenomena affecting MOX fuel behavior under reactivity insertion accidents (RIA) and LOCA	05/00	R. Lee, DSARE
Meet with the ACRS subcommittee to discuss PIRT results and proposed research plan	06/00	R. Lee, DSARE

Beyond June 30, 2000		
Milestone	Date	Lead
5. Issue a PIRT report on Applicability of NUREG-1465 Source Term to MOX fuels	12/00	R. Lee, DSARE

6. Meet with the ACRS subcommittee to discuss PIRT results and proposed research plan to address source term issues	01/01	R. Lee, DSARE
7. Complete Agreements with Belgonucleaire, Belgium, Institute de Protection et de Surte Nuclleire (IPSN), France, and Japan Atopic Energy Research Institute (JAERI), Japan to obtain data on MOX fuel	01/01	R. Lee, DSARE
8. This activity is long-term with an anticipated completion date (e.g., SRP, Regulatory Guide) in 2005	06/05	F. Eltawila, DSARE

- 1. Memo to Commission 2/11/00.
- 8. This date will be updated as activities commence and progress is made.

SR. High Burnup Fuel

SES Manager: Farouk Eltawila, Branch Chief, SMSAB/DSARE/RES

Objectives: To develop the technical bases for confirming or revising existing criteria and

analytical methods for high burnup fuel with respect to reactivity insertion accident, the loss-of-coolant accidents and requirements in 10 CFR 50.46,

Appendix A and Appendix K, and related source term.

Prior to February 2000		
Milestone	Date	Lead
Develop a program plan	7/6/98C	R. Meyer, DSARE
2 Issue draft Phenomena Identification and Ranking Tables (PIRT) report summarizing the expert elicitation to identify, and importance rank phenomena affecting high burnup fuel behavior under reactivity insertion accidents (RIA)	12/01/99C	R. Meyer, DSARE
3. Meet with the ACRS subcommittee to discuss RIA PIRT results and proposed research plans	3/3/00C 03/00	R. Meyer, DSARE

Through June 30, 2000		
Milestone	Date	Lead
4. Hold a public meeting to identify phenomena affecting high burnup fuel behavior under reactivity insertion accidents (RIA), and LOCA	04/00	R. Caruso, NRR R. Meyer, RES
5. Complete Agreements with Institute de Protection et de Sûrté Nucléire (IPSN), France, and Japan Atomic Energy Research Institute (JAERI) Japan, to obtain data on RIA Tests for high burnup fuel	04/00	R. Meyer, DSARE
6. Establish a baseline of technical knowledge in collaboration with EPRI, DOE, and foreign sources	6/00	R. Meyer, DSARE

Beyond June 30, 2000		
Milestone	Date	Lead
7. Identification and Ranking Tables (PIRT) reports summarizing the expert elicitation to identify, and important rank phenomena affecting high burnup fuel behavior under LOCA conditions	09/00	R. Meyer, DSARE
8. Meet with the ACRS subcommittee to discuss LOCA PIRT results and proposed research plans	10/00	R. Meyer, DSARE
9. Issue draft Phenomena Identification and Ranking Tables (PIRT) report summarizing the expert elicitation to identify, important rank phenomena affecting high burnup fuel behavior under BWR stability	06/01	R. Meyer, DSARE
10. Meet with the ACRS subcommittee to discuss BWR stability PIRT results and proposed research plans	07/01	R. Meyer, DSARE
11. Issue a PIRT report on Applicability of NUREG-1465 Source Term to high burnup fuel fuels	03/01	R. Meyer, DSARE
12. Meet with the ACRS subcommittee to discuss PIRT results and proposed research plan to address source term issues	04/01	R. Meyer, DSARE
13. Complete LOCA Oxidation tests for Zircaloy-2	09/01	H. Scott, DSARE
14. Complete 2 RIA tests at the Cabri (sodium loop) reactor	12/01	R. Meyer, DSARE
15. The activity is long-term with an anticipated completion date for the RIA tests and issuance of modification to (e.g., the SRP or Regulatory Guide) in 2007	06/07	F. Eltawila, DSARE

- 2. Draft Report is on NRC website: <u>WWW.NRC.GOV/RES/PIRT</u>
- 3. Per discussion with ACRS
- 6. This date will be updated as activities commence and progress is made.

TS. Power Uprates

SES Manager: Suzanne Black, Deputy Director, Division of Licensing Project Management

Objective:

Review licensee applications for increased reactor power levels and provide improvements in licensing requirements which will permit efficiency in granting power uprate requests by revising 10 CFR 50, Appendix K to permit small increases in reactor power level based on improved flow rate measurement. This rule revision will reduce the number of exemptions needed to grant certain power uprate requests.

Background:

The staff has coordinated with the industry to improve planning and staff review of licensee applications for extended power uprate. The Generic Topical Reports for the BWR Extended Power Uprate Program were approved in 1998. Monticello and Hatch (Units I & II) have applied for and received approvals for 6.5% and 8% uprates, respectively in late 1998. Two utilities have expressed interest in pursuing extended uprate in the near future. For the period of 1990-1999, 31 units received power uprates, totaling about 1370 MWe. For the 1% power increase, Comanche Peak, Unit 2 received the staff's approval in 1999 which increased the Unit's electrical output by about 10 MWe. While no other licensee requests have been received so far, it is expected that many licensees will apply for the 1% power increase upon the NRC's issuance of the Revision to Appendix K.

The staff has already approved Caldon's "Leading Edge" Flow Meter associated with Comanche Peak's Appendix K exemption request. Currently, the staff is reviewing ABB's "Cross Flow" flow meter topical report. While the initial target completion date for the staff review was March 20, 2000, the staff is reevaluating this target date in light of substantial revisions to the topical report recently submitted by ABB (additional changes to the topical report based on previous staff questions are being worked by ABB). The staff will renegotiate a target completion date with ABB.

Coordination: Rule changes associated with revision to 10 CFR 50, Appendix K have been coordinated with ACRS, CRGR, OGC, and RES.

Prior to February 2000		
Milestone	Date	Lead
Issue safety evaluation report for the ABB "Cross Flow" Meter Topical Report	3/00	I. Ahmed, DE

Through June 30, 2000			
Milestone	Date	Lead	
2. Issue Final Rule change revising 10 CFR 50, Appendix K (199800181)	4/30/00	J. Donoghue, DSSA	

Comments: None

V. Topic Area: License Renewal

A. License Renewal (includes Plant Specific Reviews and Generic Process Improvements)

SES Manager: Chris Grimes, Director Branch Chief, RLSB/DRIP/NRR

Objective: Demonstrate that license renewal applications submitted under

10 CFR Parts 54 & 51 can be reviewed effectively, efficiently, and promptly.

Prior to February 2000		
Milestone	Date	Lead
Issue Supplemental Safety Evaluation Report (SER) and Final Environmental Impact Statement - Calvert Cliffs	11/16/99C See comments	C. Grimes, DRIP C. Carpenter, DRIP
ACRS subcommittee meeting on Calvert Cliffs Supplemental SER	11/18/99C	C. Grimes, DRIP
ACRS full committee meeting on Calvert Cliffs Supplemental SER	12/2/99C	C. Grimes, DRIP

Through June 30, 2000			
Milestone	Date	Lead	
4. Receive Arkansas Nuclear One, Unit 1, (ANO-1) license renewal application	2/1/00C See comments	C. Grimes, DRIP C. Carpenter, DRIP RLSB	
5. Issue Supplemental SER and Final Environmental Impact Statement - Oconee	2/3/00C See comments	C. Grimes, DRIP C. Carpenter, DRIP	
6. ACRS subcommittee meeting on Oconee Supplemental SER	2/24/00 C	C. Grimes, DRIP	
7. Receive Hatch, Units 1 and 2, license renewal application	3/1/00C 2/29/00	C. Grimes, DRIP C. Carpenter, RLSB	
89. ACRS full committee meeting on Oconee Supplemental SER	3/2/00C 3/00	C. Grimes, DRIP	

Through June 30, 2000			
Milestone	Date	Lead	
98. License renewal Commission decision complete for Calvert Cliffs (24 months from receipt of application no hearing required)	4/00 See Comments	C. Grimes, DRIP	

Beyond June 30, 2000		
Milestone	Date	Lead
10. License renewal Commission decision complete for Oconee (24 months from receipt of application no hearing required)	7/00	C. Grimes, DRIP
11. Issue draft Generic Aging Lessons Learned (GALL) report, Standard Review Plan (SRP), and Regulatory Guide (RG)/industry implementation guideline (NEI 95-10) for public comment (199900103)	8/00	C. Grimes, DRIP
12. Issue ANO-1 Draft Environmental Impact Statement Supplement	12/00	C. Carpenter, DRIP
13. Issue ANO-1 Safety Evaluation Report (SER) and identify open items	1/01	C. Grimes, DRIP
14 12 . Commission briefing on GALL report , SRP, and RG/NEI 95-10 public comments (199900103)	1/01	C. Grimes, DRIP
15. ACRS full committee meeting on ANO-1 SER and open items	2/01	C. Grimes, DRIP
1613. Submit final GALL report and SRP to the Commission for approval (199900056)	4/01	C. Grimes, DRIP
17. Issue ANO-1 Final Environmental Impact Statement	7/01	C. Carpenter, DRIP
14. Provide recommendations to the Commission regarding potential rulemaking (199900104)	8/01	C. Grimes, DRIP
18. Issue ANO-1 Supplemental SER	9/01	C. Grimes, DRIP
19. ACRS full committee meeting on ANO-1 Supplemental SER	10/01	C. Grimes, DRIP
20. Commission decision on ANO-1 license renewal	7/02	C. Grimes, DRIP

- 1. The staff issued the final supplemental environmental impact statement to the Environmental Protection Agency on October 5, 1999. No concerns were raised by a Federal agency and on November 15, 1999, the environmental review was considered complete. The supplemental SER was issued on Nov. 16, 1999.
- 4. ANO-1 application was received on Feb. 1, 2000. The staff is currently performing the acceptance review for docketing and developing the review schedule. When the acceptance review is complete and the schedule is established with the applicant, milestones will be added to the CTM.
- 5. The staff issued the final supplemental environmental impact statement to the Environmental Protection Agency on December 9, 1999. No concerns were raised by a Federal agency and on January 21, 2000, the environmental review was considered complete. The supplemental SER was issued on February 3, 2000.

6, 9, & 10.

The changes in schedule reflect the revised completion schedule described to Duke in a December 9, 1999, management meeting in anticipation of the successful resolution of the remaining open items.

- 6 & 9. The ACRS review of the Oconee application is complete. ACRS is preparing its report to the Commission on issuance of the renewed license.
- 7. The Hatch application was received on March 1, 2000. The staff is currently performing the acceptance review for docketing and developing the review schedule. When the acceptance review is complete and the schedule is established with the applicant, milestones will be added to the CTM.
- 8. The Commission's denial of the request for hearing on the Calvert Cliffs application was appealed to the Court of Appeals for the D.C. Circuit. On November 12, 1999, the U.S. Court of Appeals for the District of Columbia Circuit issued a decision remanding the Calvert Cliffs proceeding to the Commission for further action. However, on Nov. 22, 1999, the court vacated its earlier judgement and accompanying majority opinion. The court heard has scheduled oral arguments to be heard on March 2, 2000. The staff is proceeding with the review of the Calvert Cliffs application in accordance with the established schedule. However, an adverse court decision could impact the schedule.

12 - 15,	17, &	18 - 20.	
	hahhA	ANO-1	milestones

VI. Topic Area: License Transfers

A. License Transfers

SES Manager: John Zwolinski, Director, DLPM

<u>Objective</u>: To ensure that license transfers are conducted in a timely and technically correct manner and that review and submittal guidance is appropriately disseminated.

Prior to February 2000		
Milestone	Date	Lead
1. Issue final SRP on foreign ownership	9/28/99C	S. Hom, OGC R. Wood, DRIP
2. Develop SRP on technical qualifications	11/29/99C	J. Bongarra, DIPM
3. Develop integrated SRP on license transfer process reflecting lessons learned and process improvements (199800195)	12/99C	R. Wood, DRIP S. Hom, OGC
4. Complete the orders and conforming amendments for the direct license transfer for Nine Mile Point 1/2 resulting from the sale of NMPC and NYSEG interest in the facilities to AmerGen.	See comment 4	E. Adensam, PDI
5. Complete the orders and conforming amendments for the direct license transfers for Hope Creek, Peach Bottom 2/3, and Salem 1/2 resulting from the corporate restructuring of PSE&G to PSEG Nuclear.	2/10/00C (See comment)	E. Adensam, PDI
6. Complete the order for the indirect transfer for Millstone 3 resulting from the acquisition of Central Maine Power Company's interest by New England Electric System.	2/4/00C	E. Adensam, PDI
7. Complete the orders and conforming amendments for the direct license transfers for Haddam Neck, Millstone 3, Maine Yankee, Seabrook, Vermont Yankee, and Yankee Rowe, resulting from the acquisition of Montaup Electric Company's interest by New England Power Company.	2/24/00C	E. Adensam, PDI
8. Complete the orders for the indirect license transfer for Quad Cities 1/2 resulting from changes in the share-holder ownership of MidAmerican Energy Company.	2/15/00C	S. Bajwa, PDIII

Through June 30, 2000			
Milestone	Date	Lead	
9. Complete the order and conforming amendment for the direct license transfer for Oyster Creek resulting from the sale to AmerGen.	3/31/00 See comment	E. Adensam, PDI	
10. Complete threshold review of minority owner merger for Fermi 2.	2/15/00C	S. Bajwa, PDIII	
11. Complete the orders and conforming amendments for the direct license transfers for Monticello and Prairie Island 1/2 resulting from the merger of Northern State Power and New Central Energy.	4/1/00 See comment	S. Bajwa, PDIII	
12. Complete the orders and conforming amendments for the license transfers for Duane Arnold, Kewaunee, Monticello, Point Beach 1/2, and Prairie Island 1/2 resulting from the formation of the Nuclear Management Company, LLC, to operate these facilities.	4/1/00 See comment	S. Bajwa, PDIII	
13. Complete the orders for the indirect license transfers for Hope Creek, Peach Bottom 2/3, and Salem 1/2 resulting from the acquisition of Conectiv's interest in the facility by PSEG Nuclear.	5/6/00 See comment	E. Adensam, PDI	
14. Complete the orders and conforming amendments for the direct license transfers for Susquehanna 1/2 resulting from the restructuring of PP&L Inc. to PPL Susquehanna, LLC.	6/30/00 5/31/00 See Comment	E. Adensam, PDI	
15. Complete the orders and conforming amendments for Braidwood 1/2, Byron 1/2, Dresden 1/2/3, LaSalle 1/2, Limerick 1/2, Peach Bottom 2/3, Quad Cities 1/2, Salem 1/2, and Zion 1/2 resulting from the merger of UNICOM and PECO.	6/30/00	S. Bajwa, PDIII	
16. Complete the orders and conforming amendments for Indian Point 1/2, Millstone 1/2/3, and Seabrook resulting from the merger of Consolidated Edison and Northeast Utilities.	6/30/00 6/09/00 See comment	E. Adensam, PDI	
17. Complete the order and conforming amendment for the acquisition of Vermont Yankee by AmerGen	6/01/00 See comment 17	E. Adensam, PDI	

Through June 30, 2000		
18. Complete the order for the acquisition of Florida Progress (Crystal River 3) by Carolina Power & Light.	6/1/00	H. Berkow, PDII
19. Complete the orders and conforming amendments for Clinton, Nine Mile Point 1/2, Oyster Creek, TMI 1, and Vermont Yankee resulting from the merger of UNICOM and PECO (AmerGen).	See comment	E. Adensam, PDI
20. Complete the orders for Seabrook and Millstone 3 resulting from a minority owner reorganization (United Illuminating Company).	7/31/00	E. Adensam, PDI
21. Complete the orders and conforming amendments for Calvert Cliffs 1/2 resulting from the restructuring of Baltimore Gas & Electric, and its parent company (Constellation Energy).	See comment	E. Adensam, PDI
22. Complete the order and conforming amendment for Trojan resulting from the acquistion of Portland General Electric by Sierra Pacific Resources.	6/13/00	S. Richards, PDIV
23. Complete the order and conforming amendment for Waltz Mills resulting from the merger of CBS Corporation and VIACOM.	6/15/00 See comment	L. Marsh, REXB

- 4. Rochester Gas and Electric (RG&E) has made a counter offer that may moot the AmerGen transfer. Licensee had requested approval by 01/15/2000. With the licensee's consideration of the counter offer by RG&E, completion of the AmerGen sale is likely to be delayed with a resultant delay in the issuance of the conforming amendment.
- 5. Approval of the license transfer resulting from the PSE&G to PSEG Nuclear reorganization was delayed due to the need to revise license conditions required for the NRC to approve the license transfer. The conditions have been finalized and NRC approval is on track for issuance by February 25, 2000.
- Approval of the Central Maine Power license transfer was completed on February 4, 2000.
- An order and conforming amendment will only be required for Millstone 3. The other facilities did not meet the threshold requiring NRC approval or in the case of Seabrook,

a previous license transfer has made the need for approval under this license transfer moot.

- 8. This is a unique transaction because it's the first time we must decide whether 10 CFR 50.80 applies to individual shareholders. The licensee has requested NRC staff approval by February 15, 2000, to support a planned meeting with Iowa State Officials required to approve the requested action.
- 9. A petition for intervention and request for hearing has been filed and may result in a delay in completion of this action. Changes in AmerGen will necessitate additional information from the licensee.
- 11. The date for the Northern State Power and New Central Energy Merger was changed to be consistent with the formation of the Nuclear Management Company license transfer action (item 12) that affects these facilities also. The staff is coordinating with the licensees to determine the sequencing of these license transfers. The sequencing of these transfers may affect the completion date of the staff's review of this transfer.
- 12. The staff is coordinating the sequencing of Nuclear Management Company license transfers with the license transfer resulting from the Northern State Power and New Central Energy merger (item 8). The sequencing of these transfers may affect the completion date of the staff's review of this transfer.
- 13. The application was submitted on December 20, 1999. The licensee had requested that the NRC approve the transfers resulting from the acquisition of Conectiv's interest by PSEG Nuclear by March 15, 2000. Completion of the PSE&G to PSEG Nuclear reorganization (item 5) by the licensee is required before final staff action can be taken on this action. The staff is working to complete its review and approval on an expedited basis to support the licensee's request.
- 14. Timely licensee submittal will enable the staff to meet the licensee's requested date of 6/1/2000.
- 15. This is a complex review involving a new entity acquiring 20 units and may require management attention to complete the review by the scheduled date. Items 17 and 19 are related.
- 16. Staff resource loading resulted in a schedule change. However, this is a complex review involving a new entity acquiring 6 units and may require management attention to complete the review by the scheduled date.
- 17. In its application, the licensee had originally requested NRC approval of the resulting license transfer by June 1, 2000. This requested date was to support the PECO and Commonwealth merger (item 15) that also involves AmerGen. The fact that this review is tied to the PECO Commonwealth merger makes this a complex review and may

require management attention to complete the review in the sequence requested by the licensee. The staff is working to coordinate the reviews to facilitate these mergers and acquisitions as expeditiously as practical.

- 19. The subject merger is related to and as a result of the UNICOM/PECO Merger (item 15). PECO is a partner in AmerGen, therefore each of the facilities either currently owned by, or being acquired by AmerGen, are subject to review as a result of the UNICOM/PECO merger. The acquisitions by AmerGen of Nine Mile Point 1/2, Oyster Creek, and Vermont Yankee must be completed before the staff can complete action on the February 29, 2000, application. No completion date has been projected for issuance of the orders for the UNICOM/PECO/AmerGen license transfers.
- 21. This is a complex application involving a number of indirect and direct transfers of the licenses for Calvert Cliffs 1/2. The final licensed owner/operator of the plants will be Calvert Cliff, Inc. This transfer includes the independent spent fuel storage installation (ISFSI) located at Calver Cliffs. The licensee had requested a completion date of 6/1/00. However, with the current workload in license transfers for this timeframe, it is unlikely the staff can support this date.
- 23. The licensee submitted this application on 2/14/00 and requested approval by 3/30/00. It is unlikely that the staff will be able to meet the date requested by the licensee. The staff is working to complete its review of the 2/14/00 application to facilitate this merger as expeditiously as practical.

A. Dual Purpose Spent Fuel Cask Reviews1) Transnuclear TN-68 Cask Review

SES Manager: Susan F. Shankman, Deputy Director, Licensing and Inspection

Directorate, Spent Fuel Project Office (SFPO)

Project Manager: David Tiktinsky, SFPO

Objective: To issue a Part 72 (storage) SER and certificate of compliance (through

rulemaking) and a Part 71 (transportation) certificate of compliance for the TN-68

dual purpose cask system.

<u>Coordination</u>: The Part 72 (storage) SER and certificate of compliance have been issued in

draft for rulemaking. SFPO is coordinating with OGC and IMNS to complete rulemaking and issue the certificate of compliance for use in April 2000.

Prior to February 2000		
Milestone	Date	Lead
None		

Through June 30, 2000		
Milestone	Date	Lead
Staff completes rulemaking; issues CoC for use under Part 72	04/00	P. Eng, SFPO P. Holahan, IMNS

Beyond June 30, 2000		
Milestone	Date	Lead
2. Staff issues Part 71 SER and CoC	10/00 11/00	D. Tiktinsky, SFPO

2. Transnuclear notified SFPO on October 28, 1999, that its response to our Request for Additional Information (RAI) on the transportation application would not be submitted until January 2000. However, the RAI response was not submitted until March 3, 2000. The staff has adjusted the review schedule to account for the delayed RAI response.

•	ose Spent Fuel Cask Reviews Fuel Solutions (BFS) TranStor Cask Review				
SES Manager	: Susan F. Shankman, Deputy Director, L Directorate, Spent Fuel Project Office (S	_	d Inspection		
Project Manaç	ger: Timothy Kobetz, SFPO				
Objective:	To issue a Part 72 (storage) SER and certificat rulemaking) and a Part 71 (transportation) certidual purpose cask system.				
Coordination:	The Part 72 (storage) SER and certificate of consistency in draft for rulemaking. Once they are is OGC and IMNS to complete rulemaking and issued in the complete rulemaking.	sued, SFPC) will coordinate with		
	Prior to February 2000				
Milestone	stone Date Lead				
None					
	Through June 30, 2000				
Milestone Date -Lead					
	Beyond June 30, 2000				
Milestone		Date	Lead		
None					
Comments:	On numerous occasions since June 1999, BFS schedules to supply information required by the the TranStor Storage and Shipping Cask applic	staff to con	nplete NRC review of ach instance, BFS		
			Page 73		

has failed to meet those schedules. Due to increasing case work, and scheduling of high priority work, SFPO must complete its review of the TranStor applications to permit those staff resources to review other scheduled case work. Without receiving the additional information that BFS committed to supply, the staff cannot reach a regulatory conclusion concerning the adequacy of the cask design. On January 10, 2000, BNFL Fuel Solutions (BFS) withdrew the TranStor Storage Cask application. On February 4, 2000, BFS asked NRC to cease review of the TranStor Shipping Cask application. BFS took those actions to focus its resources on investigating and correcting problems, encountered in July 1999, associated with the use of the site-specific TranStor Cask used at Trojan Nuclear Plant. BFS will also reallocate resources to meet the needs of its current customers for the VSC-24 storage cask and the proposed Wesflex storage cask. BFS plans advise NRC in the near future on its plans to support transportation of the Trojan casks and Wesflex casks and to submit a rebaselined and revised application.

This Item is considered closed and will be removed from this tracking system in March 2000.

A. Dual Purpose Spent Fuel Cask Reviews 32) BNFL Fuel Solutions WESFLEX Cask Review

SES Manager: Susan F. Shankman, Deputy Director, Licensing and Inspection

Directorate, SFPO

Project Manager: Mary Jane Ross-Lee

Objective: To issue a Part 72 (storage) SER and certificate of compliance (through

rulemaking). A future amendment to the TranStor shipping cask (currently under licensing review) may allow transportation of the Wesflex cask in the TranStor shipping cask. BNFL Fuel Solutions will submit a revised application for a Part 71 license in the future to allow transportation of the Wesflex cask.

Coordination: The Part 72 (storage) SER and certificate of compliance have not yet been

issued in draft for rulemaking. Once they are issued, SFPO will coordinate with OGC and IMNS to complete rulemaking and issue the certificate of compliance.

Prior to February 2000		
Milestone	Date	Lead
None		

Through June 30, 2000			
Milestone Date Lead			
Staff issues draft SER and CoC for rulemaking	04/00	M. Ross-Lee, SFPO	

Beyond June 30, 2000			
Milestone	Date	Lead	
Staff completes rulemaking; issues CoC for use under Part 72	03/01	P. Eng, SFPO P. Holahan, IMNS	

On March 22, 1999, BNFL completed the purchase of the commercial nuclear power business of Westinghouse Electric Company. As a result, BFS will combine with Westinghouse Spent Nuclear Fuel Programs to form a single company that will oversee the design and licensing of the TranStor and Wesflex dual purpose cask applications.

The staff hasd identified concerns with BFS' design control of the TranStor dual purpose cask. To date, these problems have not manifested themselves in the Wesflex application and, therefore, the Wesflex review remains on schedule. BFS has decided not to pursue a shipping cask application for the Wesflex design. Instead, BFS plansned to amend the TranStor shipping cask application to also transport the Wesflex storage cask. However, on February 4, 2000, due to design problems, BFS asked the staff to cease review of the TranStor shipping cask. BFS currently plans to submit a rebaselined transportation application in March 2001 to be used with the Wesflex storage system. (See comment for Item V.A.2 regarding the TranStor cask review).

1 - 2. By letter dated January 26, 2000, BFS notified NRC that there would be a delay in submitting information pertaining to the storage of high burn-up fuel that is required by the staff to complete their review. BFS has stated that it will provide provided the information in February 2000.

A. Dual Purpose Spent Fuel Cask Reviews 43) NAC-STC/MPC Cask Review

SES Manager: Susan F. Shankman, Deputy Director, Licensing and Inspection

Directorate, Spent Fuel Project Office (SFPO)

Project Manager: Timothy McGinty, SFPO

Objective: To issue a Part 72 (storage) SER and certificate of compliance (through

rulemaking) and a Part 71 (transportation) certificate of compliance for the

NAC-STC/MPC dual purpose cask system.

<u>Coordination</u>: The Part 72 (storage) SER and certificate of compliance have been issued in

draft for rulemaking. SFPO is coordinating with OGC and IMNS to complete rulemaking and issue the certificate of compliance for use in February 2000.

Prior to February 2000		
Milestone	Date	Lead
None		

Through June 30, 2000			
Milest	tone	Lead	
1.	Staff completes rulemaking; issue CoC for use under Part 72	02/00(C)	P. Eng, SFPO P. Holahan, IMNS

Beyond June 30, 2000		
Milestone	Date	Lead
None		

<u>Comments</u>: Note that the Part 71 (transportation) CoC for this dual purpose cask was issued on 3/25/99.

1. The final rulemaking package was approved by the EDO and published in the Federal Register on March 9, 2000.

A. Dual Purpose Spent Fuel Cask Reviews 54) NAC-UMS Cask Review

SES Manager: Susan F. Shankman, Deputy Director, Licensing and Inspection

Directorate, Spent Fuel Project Office (SFPO)

Project Manager: Timothy McGinty

Objective: To issue a Part 72 (storage) SER and certificate of compliance (through

rulemaking) and a Part 71 (transportation) certificate of compliance for the

NAC-UMS dual purpose cask system.

Coordination: The Part 72 (storage) SER and certificate of compliance have been issued in

draft for rulemaking. SFPO is coordinating with OGC and IMNS to complete rulemaking and issue the certificate of compliance for use in October 2000.

Prior to February 2000		
Milestone	Date	Lead
Staff issues draft storage SER and CoC for rulemaking	11/1/99C	T. McGinty, SFPO

Through June 30, 2000		
Milestone	Date	Lead
None		

Beyond June 30, 2000			
Miles	tone	Date	Lead
2.	Staff completes rulemaking; issues CoC for use under Part 72	10/00	P. Eng, SFPO P. Holahan, IMNS

Comments:

On July 16, 1999, NAC submitted an amendment request for the Part 72 application to include all fuel to be stored at Maine Yankee. At the request of NAC, the staff has deferred review of the NAC-UMS transportation application. This will allow the staff to focus resources on the amendment request and support the decommissioning schedule for Maine Yankee.

VII. Topic Area: Materials and Waste Programs

B. ISFSI Licensing - Private Fuel Storage

SES Manager: Susan F. Shankman, Deputy Director, Licensing and Inspection

Directorate, Spent Fuel Project Office (SFPO)

Project Manager: Mark Delligatti

Objective: Complete all actions associated with the review of the Private Fuel Storage, LLC

application (includes: development of a Safety Evaluation Report, an Environmental Impact Statement, and completion of adjudicatory hearings

before the Atomic Safety and Licensing Board).

<u>Coordination</u>: The SFPO coordinates with the OGC, particularly on matters associated with the

adjudicatory proceedings before the Atomic Safety and Licensing Board. In addition, the staff has sought and received review assistance for the review of the financial aspects of the license application, accident analysis, and review of the Emergency Plan and geotechnical issues from NRR. Review assistance is also being received from NMSS for the review of the physical security plan and fire protection issues. This assistance has also extended to activities related to

the hearings.

Prior to February 2000			
Milestone Date Lead			
Staff issues site SER	11/30/99C	Delligatti, SFPO	

Through June 30, 2000			
Milestone	Date	Lead	
2. Issue Draft EIS	5/00	Delligatti/ Flanders, SFPO	
3. Staff issues supplement to SER	04/00 see comment	Delligatti/SFPO	
4. Begin ASLB Hearing on Safety Contentions	6/00	Bullwark, ASLB, Turk, OGC	

Beyond June 30, 2000			
Milestone	Date	Lead	
5. Issue Final Safety Evaluation Report	9/00	Delligatti/ Bailey, SFPO	
6. Issue Final EIS	2/01	Delligatti/ Flanders, SFPO	
7. Hearing on Environmental Contentions	07/01	Bullwark, ASLB, Turk, OGC	
8. Final Decision on Licensing	12/01	Commission	

- 1. Site SER was completed on November 30, 1999; however, SER was actually issued on December 15, 1999, in order to incorporate minor changes to the financial qualifications review and to ensure consistency with staff positions taken with regard to contentions before the Atomic Safety and Licensing Board.
- 2. Issuance of the draft EIS has been delayed to allow resolution of comments provided by the Bureau of Indian Affairs, Bureau of Land Management, and the Surface Transportation Board.
- 3. This milestone has been deleted dDue to delays by the applicant to provide seismic and airplane accident data required to complete the evaluation, tThe evaluation of seismic and airplane accidents will be addressed in the final SER (milestone 5 above).
- 6 7. The ASLB hearing on Environmental Contentions was re-scheduled for 07/01, to allow more time for review between the final EIS and the hearing. The final decision on licensing will, therefore, also be delayed.

C. Generic Spent Fuel Transportation Studies

- 1) Re-examination of Generic EIS for Spent Fuel Shipments NUREG 0170
- 2) Package Performance in Transportation Accidents

SES Manager: Susan F. Shankman, Deputy Director, Licensing and Inspection Directorate,

Spent Fuel Project Office (SFPO)

Project Managers: John Cook and Robert Lewis, SFPO

Objective: Reassess previous assumptions and analysis contained in: (1) NUREG-

0170, "Final Environmental Statement on the Transportation of Radioactive Material by Air and Other Modes," and (2) NUREG/CR-4829, "Shipping

Container Response to Severe Highway and Railroad Accidents."

Coordination: SFPO will coordinate internally with HLW, OGC, NRR, OPA, OCA, and OSP,

and externally with the U.S. Department of Transportation to ensure that all technical, regulatory and stakeholder issues are considered and addressed.

Staff conducted a series of public meetings in November-December 1999 and plans to hold more in late FY 2000 to obtain public stakeholder views on spent fuel package performance under severe accidents.

Prior to February 2000			
Milestone	Date	Lead	
None			
Through June 30, 2000			
Milestone	Date	Lead	
Publish reassessment of NUREG-0170 (NUREG/CR-XXX)	3/00	J. Cook, SFPO	
Publish Phase I report on results of public meetings and contractor reviews	6/00	R. Lewis, SFPO	

Beyond June 30, 2000		
Milestone	Date	Lead
After NRC review and assessment of public comments on NUREG/CR-XXX and Phase I report, NMSS determines if additional actions are required	12/00	S. Shankman, SFPO

Comments: None

C. Generic Spent Fuel Transportation Studies

3) Burnup Credit for Transportation

SES Manager: Farouk Eltawila, Branch Chief, SMSAB/DSARE/RES

Objective: The objectives are to develop the technical bases to allow the utilization of

burnup credit in such areas as spent fuel transportation packages, on-site dry

storage, reactor pool storage, and disposal of high level waste in the repository. The information would be used by the staff to develop a

Regulatory Guide and a Standard Review Plan to assist the staff in properly

reviewing licensee requests for use of burnup credit.

Prior to February 2000		
Milestone	Date	Lead
Develop short-term regulatory process on review and acceptance of burnup credit package design	08/99C	C. Nilsen, DSARE

Through June 30, 2000			
Milestone	Date	Lead	
2. Establish a baseline of technical knowledge in collaboration with EPRI, DOE, and foreign sources	12/00	C. Nilsen, DSARE	
2. 3. Hold a public meeting to identify phenomena affecting burnup credit	04/00	NMSS/RES	
3. 4. Issue Phenomena Identification and Ranking Tables (PIRT) report summarizing the expert elicitation to identify, and rank important phenomena affecting burnup credit	06/00	C. Nilsen, DSARE	
4. 5. Complete Agreements with Belgonucleaire, Belgium, Institute de Protection et du Surte Nucleaire (IPSN), France, and Japan Atomic Energy Research Institute (JAERI), Japan to obtain data on burnup credit	06/00	C. Nilsen, DSARE	

Beyond June 30, 2000		
Milestone	Date	Lead
5. 6. Meet with the ACRS subcommittee to discuss PIRT results and proposed research plans to address source term issues	08/00	C. Nilsen, DSARE
6. Establish a baseline of technical knowledge in collaboration with EPRI, DOE, and foreign sources	12/00	C. Nilsen, DSARE
7. Develop the technical bases to reduce uncertainty and refine the NRC technical position on review and acceptance of extended burnup credit package design	09/01	C. Nilsen, DSARE
8. Issue a Standard Review Plant to assimilate the technical areas and provide the NRC staff with criteria and processes to review and approve burnup credit in safety analysis	09/02	W. Hodges, SFPO
9. This activity is long-term with an anticipated completion date (e.g., SRP, Regulatory Guide) in 2004	06/04	F. Eltawila, DSARE

- 2. RES reprogrammed resources to support NMSS/SFPO development of Interim Staff Guidance on burnup credit for transportation casks. (Milestone#8). This has led to the delay in completing the work needed to support interaction with Stakeholders and other parties. whose date must be relative to the issue.
- 4. This date will be updated as activities commence and progress is made.

C. Generic Spent Fuel Transportation Studies4) Characterization of Fuel Stored in Dry Cask

SES Manager: Michael Mayfield, Branch Chief, MEB/DET/RES and Farouk Eltawila, Branch Chief, SMSAB/DSARE/RES

Objective: Develop the technical basis to establish standard review plans for the

renewal of certificates for Spent Fuel Storage Dry Casks.

Through June 30, 2000		
Milestone	Date	Lead
1. Complete visual inspections of the exterior and interior of the Castor-V/21 cask, cask seals, fuel tubes, fuel assemblies, and selected Surry nuclear power plant fuel rods placed into dry storage in 1985	02/00 C	M. Mayfield, DET
2. Complete scoping study on the effects of zinc vapor on the mechanical properties of fuel cladding, assess the need for additional research	03/00	M. Mayfield, DET

Beyond June 30, 2000				
Milestone	Date	Lead		
3. Perform destructive and nondestructive examinations on the Surry fuel; compare results from the Surry fuel examinations to segments from controlled environment to determine if there are any differences between the condition of the two claddings	03/02	F. Eltawila, DSARE		
4. Meet with the ACRS/ACNW subcommittee to discuss results and proposed research plan	03/02	F. Eltawila, DSARE		
5. Develop technical bases for evaluating the high-burnup nuclide inventories and associated source terms to be used for the cask license renewal.	9/03	F. Eltawila, DSARE		

6. Provide data and reports (NUREG/CRs) that can be used to update the Standard Review Plan for Dry Cask Storage Systems (NUREG-1536) and to develop a Standard Review Plan for Renewal of Licenses and Certificates of Compliance for Spent Fuel Dry Cask Storage System	D F	M. Mayfield, DET F. Eltawila, DSARE
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<u>Comments</u>:
2. Additional time needed due to unforeseen problems in performing the mechanical properties tests.

D. Uranium Recovery Concerns (NMA White Paper Issues)

- Dual regulation of ground water at in situ leach (ISL) facilities
- Expanded use of mill tailings impoundments to dispose of other material
- Eliminate consideration of economics in the processing of alternate feedstock

SES Manager(s): Thomas Essig, Chief, Uranium Recovery and Low-Level Waste Branch,

Division of Waste Management (DWM)

Objectives: To look for ways to: (1) eliminate dual regulation of ISLs facilities; (2) reduce

unnecessary regulatory burden on uranium mills wanting to expand the use of impoundments for disposal of other materials besides mill tailings; and (3) reduce unnecessary regulatory burden on uranium mills who want to

engage in recycling of materials for their uranium content

Coordination: OGC

Prior to February 2000			
Milestone	Date	Lead	
Paper on concurrent jurisdiction to Commission (199900085) (SECY 99-277)	12/02/99(C)	Mike Fliegel, DWM	
Provide EPA comments on Commission papers to Commission	01/19/00(C)	Jim Kennedy, DWM	

Through June 30, 2000			
Milestone	Date	Lead	
3. Briefed TAs on the 4 commission papers	02/10/00 (C)	Dan Gillen, DWM	
4. Respond to EPA comments w/ copy to Commission (200000011)	02/28/00 03/02/00 (C)	Jim Kennedy, DWM	

Beyond June 30, 2000				
Milestone	Lead			
5. Complete Part 41 rulemaking plan, including recommendations on regulatory changes to address the three issues (199800177) (SECY-99-012)	4 months after Comm. Direction	Mark Haisfield, DWM Mike Fliegel, DWM		
Issue revised draft guidance on disposal capability with any Commission-approved revisions (SECY-99-012)	6 months after Comm. Direction	Dan Gillen, DWM		
7. Implement any changes in review of alternate feedstock that result from hearing and Commission review of previous hearing orders (SECY-99-13)	6 months after Comm. Direction	Dan Gillen, DWM		
Revise ISL Standard Review Plan to implement staff recommendations if approved by Commission	6 months after Comm. Direction	Bill Ford, DWM		
9. Publish proposed Part 41 for public comment, including regulatory changes to address three issues (199800177) (SECY-99-011)	12 months after completion of the rulemaking plan	Mark Haisfield, DWM Mike Fliegel, DWM		
Publish final Part 41 codifying agency policy on resolution of three issues (199800177)	11 months after publication of the proposed rule	Mark Haisfield, DWM Mike Fliegel, DWM		

The three issues were raised in a Senate report and were addressed in the National Mining Association white paper that was presented to the Commission in April 1998.

E. Part 40: Licensing of Source Material

SES Manager: Donald Cool, Director, Division of Industrial and Medical Nuclear Safety (IMNS)

Objective: Develop risk-informed and coherent regulations for licensing of source

material and work towards addressing the jurisdictional and technical issues associated with regulating low-level source material (excluding uranium recovery), minimizing duplication in regulatory authority between NRC under

the Atomic Energy Act (AEA), the States under State law, and the Environmental Protection Agency (EPA) under various Federal statutes.

Coordination: OSP, OGC, OE, ADM, CIO. RES is developing technical basis for

exemptions in Parts 30 and 40.

Interaction with States, EPA, etc. will begin following Commission directives in the SRM. The proposed rule on transfers from licensees (related to Milestone 2) will be sent to the Agreement States in June 2000. 3 months after the SRM is received. The draft rule plan on control of distribution (related to Milestone 4) will be sent to the Agreement States in December 2000. 9 months after the SRM is received.

Prior to February 2000			
Milestone	Date	Lead	
1. Commission paper (SECY 99-259) (199800203)	11/1/99C	C. Mattsen, IMNS	

Through June 30, 2000			
Milestone	Date	Lead	
2. Proposed rule (on transfers from licensees) to Commission	SRM in response to Milestone 1+ 6 months	J. Smith, IMNS	

Beyond June 30, 2000				
Milestone	Date	Lead		
Proposed rule (on transfers from licensees) to Commission (200000041)	9/8/00	C. Haney, IMNS		
3. Provide additional recommendations to Commission on exemption issues based on results of ORNL's report (199000208) (In addition to source material, this paper will also include recommendations on byproduct material.)	12/28/01	C.Mattsen, IMNS		
4. Rule plan (on control of distribution) to Commission (200000042)	3/9/01 SRM in response to Milestone 1 +	C. Mattsen, IMNS		
Status report on interaction with States and other Federal Agencies	3/9/01	C. Haney, IMNS		
6. Final rule (on transfers from licensees) to Commission (200000041)	End of comment period in response to Milestone 2 + 6 mon.	C. Haney J. Smith, IMNS		

3. Date changed from 12/00 to 12/01 based on Office of Nuclear Regulatory Research finalizing the report in December 2000.

F. Part 41 Rulemaking: Domestic Licensing of Uranium and Thorium Recovery Activities

SES Manager: Thomas Essig, Branch Chief, Uranium Recovery and Low-Level Waste

Branch, DWM

Objective: Separate out and update uranium recovery regulations into new Part 41.

Coordination: OGC and OSP

Prior to February 2000			
Milestone	Date	Lead	
None.			

Through June 30, 2000			
Milestone	Date	Lead	
None.			

Beyond June 30, 2000			
Milestone	Date	Lead	
1. Issue final rulemaking plan (199800177)	4 months after Comm. Direction	M. Haisfield, DWM M. Fliegel, DWM	
2. Publish proposed Part 41 for public comment	12 months after completion of the rulemaking plan	M. Haisfield, DWM M. Fliegel, DWM	
3. Publish final rule	11 months after publication of the proposed rule	M. Haisfield, DWM M. Fliegel, DWM	

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G. Reactor Decommissioning Guidance

SES Manager: J. Greeves, Director, Division of Waste Management

Objective: Incorporate public comments into a final version of the SRP for License

Termination Plans

Coordination: NRR, Regions, RES. A Multi-Agency Radiologic Laboratory Analysis

Procedure (MARLAP) manual is being developed with EPA, DOE, NIST, DOI, and DOD. This manual will ensure common laboratory radioanalysis procedures are used to support final radiologic survey sample analysis. This document is scheduled to be has been issued for internal agency review in February 2000. for the period February 10, 2000 through May 10, 2000.

Prior to February 2000		
Milestone	Date	Lead
N/A		

	Through June 30, 2000				
Mi	lestone	Date	Lead		
1.	Publish final version of SRP for License Termination Plans	3/00	L. Pittiglio, NMSS		
2.	Complete D&D, Version 2, computer code	6/00	C. Trottier, RES		
3.	Complete RESRAD, Version 6.0, and RESRAD-BUILD, Version 3.0, computer codes	6/00	C. Trottier, RES		

Beyond June 30, 2000			
Milestone	Date	Lead	
Issue user's guide and parameter description for D&D, Version 2, computer code	11/00	C. Trottier, RES	
5. Publish manual and code testing RESRAD, Version 6.0, and RESRAD-BUILD, Version 3.0, computer codes	11/00	C. Trottier, RES	

Comments:

1. This task is independent of activities covered under IV.H, "Decommissioning Regulatory Improvements" which are guidance activities under NRR lead.

2. - 5. Substantial modeling effort is underway to revise D&D and RESRAD. The staff anticipates that refinement to the dose modeling will continue. MARLAP and other guidance are under development and are scheduled for completion in FY 2001. RES has the lead for the development of DG 4006, "Demonstrating Compliance with Radiological Criteria for License Termination." RES expects to issue the final Regulatory Guide to NMSS in March 2000, and to the Commission in July 2000. (198900194)

H. Atlas Bankruptcy and Site Reclamation

SES Manager: Thomas Essig, Branch Chief, Uranium Recovery and Low-Level Waste

Branch, DWM

Objective: Complete Reclamation of Atlas Site in Moab, Utah

Coordination: OGC

A public meeting on status was held in Moab, Utah, on January 13, 2000.

Prior to February 2000			
Milestone	Date	Lead	
Select Trustee for Atlas Trust	11/99(C)	M. Fliegel, DWM	
2. Transfer license and assets to Trust	12/30/99(C)	M. Fliegel, DWM	

Through June 30, 2000			
Milestone	Date	Lead	
3. NRC approve tailings dewatering plan	5/00	M. Fliegel, DWM	
Staff Qs on revised ground-water corrective action program	6/00	M. Fliegel, DWM	

Beyond June 30, 2000			
Milestone		Date	Lead
5. Staff approv	ve revised ground-water corrective action	01/01	M. Fliegel, DWM
6. Staff approv	ve radon barrier construction	12/02	M. Fliegel, DWM
7. Staff approv	ve completion of surface reclamation	12/05	M. Fliegel, DWM
8. Staff approvaction progr	ve completion of ground-water corrective	01/08	M. Fliegel, DWM

Comments:

3. Approval of the tailings dewatering plan delayed from 02/00 to 05/00 due to delay in transferring the license to the Trustee and to delay in the Trustee selecting a groundwater consultant.

I. West Valley Decommissioning Criteria

SES Manager: J. Greeves, Director, Division of Waste Management

Objective: Prescribe decommissioning criteria for use by the Department of Energy for

the West Valley Demonstration Project and for any follow-on licensing

activities.

Coordination: Region I

Public meeting on policy statement at West Valley site was conducted on January 5, 2000, at the Ashford Office Complex, West Valley, New York as announced in the December 3, 1999, Federal Register Notice. The end of the comment period on the Draft Policy Statement was extended 60 days

from February 1, 2000, to April 1, 2000.

Public comments will be incorporated into revised policy statement by May 31, 2000.

Prior to February 2000			
Milestone	Date	Lead	
Publish draft West Valley decommissioning criteria policy statement in the <u>Federal Register</u> (199800178)	12/03/99 C	J. Parrott, DWM	

Through June 30, 2000		
Milestone	Date	Lead
None.		

	Beyond June 30, 2000			
Mi	lestone	Date	Lead	
2.	Commission Paper, with revised policy statement, to Commission for approval (199800178)	8/30/00	J. Parrott, DWM	
3.	Publish revised policy statement in <u>Federal Register</u>	11/30/00	J. Parrott, DWM	
4.	After publication of West Valley Supplemental EIS, approve specific criteria for West Valley site	TBD	J. Parrott, DWM	

Comments:

2 and 3. Based on public comments at the January 5, 2000, meeting, staff extended the public comment period.

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4.	Timing of final decommissioning criteria issuance will depend on DOE publication of the West Valley Supplemental EIS.

J. Decommissioning Management Plan Site Status

SES Manager: J. Greeves, Director, Division of Waste Management

Objective: Implement the Site Decommissioning Management Plan (SDMP).

Coordination: Region I

Prior to February 2000			
Milestone Date Lead			
Remove the Pesses site from the SDMP	9/24/99C	R. Bellamy, R-I	

Through June 30, 2000			
Milestone Date Lead			
SDMP Master Schedule developed	3/31/00	L. Camper, DWM	

Beyond June 30, 2000		
Milestone	Date	Lead
3. Remove the Watertown Mall site from SDMP	9/00	R. Bellamy, R-I

Comments:

2. The Master Schedule will be updated on an ongoing basis.

Due to the complexity of removing sites, staff is working to identify a third SDMP site for removal during FY 2000.

K. Part 61: Mixed Waste Rulemaking

SES Managers: Donald Cool, Director, Industrial and Medical Nuclear Safety

John Greeves, Division of Waste Management

Objective: Develop final rule for disposal of mixed waste in a RCRA facility following

promulgation of EPA final rule.

Coordination: OGC, OSP

Will continue to work with EPA on the development of EPA proposed rule.

Prior to February 2000		
Milestone	Date	Lead
None		

Through June 30, 2000			
Milestone	Date	Lead	
Staff comments on EPA proposed rule to the Commission (199900116)	EPA publication date + approx. 60 days		

Beyond June 30, 2000		
Milestone	Date	Lead
Paper to Commission on proposed rule following publication of EPA's final proposed rule (199900116)	EPA publication date + 9 months	J. Smith, IMNS
3. Paper to Commission on final rule (199900116)	Close of public comment period + 9 months	J. Smith, IMNS

Comments:

1. The vehicle for providing comments has not yet been established; comments may be provided in the form of a Commission paper, or a meeting with the Commissioner's assistants.

L. Prepare for Licensing a HLW Repository:

1) Part 63 Rulemaking: HLW Repository Licensing

SES Managers: Donald Cool, Director, Division of Industrial and Medical Nuclear Safety

Bill Reamer, Division of Waste Management

Objective: To develop licensing criteria for disposal of high-level radioactive waste at the

proposed geologic repository at Yucca Mountain, Nevada.

Coordination: OGC

A facilitated public meeting on defense in depth was held on November 2, 1999.

ACNW meeting on draft staff responses to public comments was held on November 18, 1999.

Prior to February 2000		
Milestone	Date	Lead
None		

Through June 30, 2000		
Milestone	Date	Lead
1. Draft final rule to Commission. (199800029)	3/31/00	J. Kotra, DWM, T. McCartin, DWM C. Prichard, IMNS

Beyond June 30, 2000		
Milestone	Date	Lead
None		

Comments: None

L. Prepare for Licensing a HLW Repository:

2) Staff Review of DOE Draft Environmental Impact Statement (DEIS) for Yucca Mountain

SES Managers: Bill Reamer and Joe Holonich, Division of Waste Management

Objective: Provide DOE with NRC comments on DEIS for Yucca Mountain

Coordination: OGC

Prior to February 2000		
Milestone	Date	Lead
Paper to Commission transmitting staff comments (199900094)	1/14/00C	James Firth, DWM

Through June 30, 2000		
Milestone	Date	Lead
2. Provide comments to DOE	2/28/00 (C)	James Firth, DWM

Beyond June 30, 2000		
Milestone	Date	Lead
None		

Comments:

The Nuclear Waste Policy Act, as amended, requires DOE to include NRC comments on the environmental impact statement with any site recommendation.

2. Comment period on the DEIS was extended to 2/28/00 as announced in the 2/8/00 Federal Register Notice. Milestone and schedule are dependent upon Commission decision.

L. Prepare for Licensing a HLW Repository

3) NRC Comments on DOE HLW Site Recommendation

SES Manager: Bill Reamer, DWM

Objective: Provide DOE in FY 2001 with the Commission preliminary comments

concerning the extent to which the at-depth site characterization analysis and waste form proposal seem sufficient for inclusion in the license application.

DOE will incorporate the Commission comments in its Site Recommendation Report to the President in mid-FY 2001. These activities are required by the

Nuclear Waste Policy Act.

Coordination: OGC

Prior to February 2000		
Milestone	Date	Lead
None		

Through June 30, 2000		
Milestone	Date	Lead
None		

Beyond June 30, 2000				
Milestone	Date	Lead		
Paper to Commission on Final Staff Guidance for Site Recommendation Review (199900117)	9/30/00	Manny Comar, DWM		
Paper to Commission on Final Site Recommendation Review to Commission (199900117)	4/30/01	Manny Comar, DWM		

Comments:

2. Commission paper and comments to DOE are subject to receiving DOE Site Recommendation report by 11/30/00.

M. Part 35 Rulemaking: Medical Use Regulation

SES Manager(s): Donald Cool, Director, IMNS

Objective: Primary: Revise Part 35, "Medical Use of Byproduct Material," into a

risk-informed, more performance-based regulation. Secondary objectives include: provide for incorporation of regulatory requirements for new treatment modalities in a timely manner; revise the quality management program to focus on those requirements that are essential for patient safety; and incorporate or reference available industry guidance and standards.

<u>Coordination</u>: The revised Part 35 and Medical Policy Statement (MPS) were developed by

a Working Group and Steering Group that included representatives of other offices (OGC, OSP, OE) and the regional licensing and inspection staff. The

associated guidance document (draft NUREG-1556, Volume 9,

"Consolidated Guidance about Materials Licenses: Program-Specific Guidance about Medical Licenses") was developed by licensing and inspection staff from several regions. Once the revised Part 35 becomes final, this document will be used for preparing and reviewing applications for

medical use licenses.

Prior to February 2000			
Milestone	Date	Lead	
1. Submit draft final rule to Commission for approval	8/3/99C	D. Flack, IMNS	

Through June 30, 2000			
Milestone	Date	Lead	
2. Submit final rulemaking package (including draft NUREG-1556, Vol.9) to the Commission for approval (199700065)	5/31/00 SRM in response to Milestone 1+ 6 mo.	D. Flack, IMNS	
Submit revision of NRC's Medical Policy Statement to the Commission for approval (199700065)	5/31/00 SRM in response to Milestone 1+ 6 mo.	C. Haney, IMNS	
4. Revise rulemaking package and Medical Policy -Statement following Commission review and -approval of final rulemaking package and MPS (moved to "Beyond June 30, 2000" below)	SRM in response to Milestones 2 & 3 + 2 mo.	D. Flack, IMNS	

	Beyond June 30, 2000		
Mi	ilestone	Date	Lead
4.	Revise rulemaking package and Medical Policy Statement following Commission review and approval of final rulemaking package and MPS	SRM in response to Milestones 2 & 3 + 2 mo.	D. Flack, IMNS
5.	Publication of final rule in the Federal Register	Approx. 90 days after OMB approval of information collection requirements	D. Flack, IMNS

Comments:

- SECY-99-201 in response to 4/23/99 SRM issued 8/3/99.
- Briefed Commission on SECY-99-201 on 10/21/99
 - 1- 3. Staff expects The schedule for completion of the rulemaking, associated guidance, and Medical Policy Statement-to be was provided in the February 16, 2000 SRM that will be issued on for SECY-99-201.

Enforcement - When the revision becomes final, minor changes will be made in the examples of violations in Appendix B of NUREG 1600. A FRN announcing these changes will be part of the Part 35 rulemaking package.

Inspection - A separate NMSS task is the development of more performance-based inspection procedures for material licensees. The medical licensee inspection procedures are being developed with the current Part 35. Therefore, when Part 35 is finalized and the draft inspection procedures are approved, they will need to be revised to conform with the revised regulations.

N. General Licenses Regulation (Part 30)

SES Manager: Donald Cool, Director, IMNS

Objectives: Improve accountability for certain generally licensed devices, allow NRC to

better track certain general licensees and the devices they possess, and to further ensure that general licensees are aware of and understand the requirements for the possession of devices containing byproduct material.

Coordination: OSP, OGC, OE, ADM, CIO

NRC will send the draft final comprehensive rule to Agreement States in March, 2000.

Prior to February 2000					
Milestone	Date	Lead			
Final rule on requests for information published	8/4/99C	C. Mattsen, IMNS			
Draft licensee guidance published for public comment	9/99C	S. Merchant, IMNS			
Through June 30,	2000				
Milestone	Date	Lead			
3. Final comprehensive rule to Commission (199800071)	5/16/00	C. Mattsen, IMNS			
Complete development of general license database and registration system	6/30/00	M. Raddatz, IMNS			
Beyond June 30,	Beyond June 30, 2000				
Milestone	Date	Lead			
5. Publish final comprehensive rule	Approx. 9 days after OMB approval of information collection requirements	C. Mattsen, IMNS			
Publish draft licensee guidance for public comment	FRN +1 mon.	C. Brown, IMNS			

Comments: None

O. Release of Solid Materials

SES Managers: Donald Cool, Director, IMNS

John Greeves, Director, DWM

Objective: To consider preparing a dose-based regulation for control of solid materials,

including enhanced public participation in such a process, and to provide a paper to the Commission in March 2000 on results of the Fall 1999 public

meetings and comment and recommendations for next steps.

Coordination: Public meetings were held between September 1999 - December 1999. An

ACNW meeting was held in December, 1999.

Prior to February 2000		
Milestone	Date	Lead
Published FRN with Issues Paper and announcement of scoping; Issues Paper placed on NRC Website	6/30/99C	F. Cardile, IMNS

Through June 30, 2000			
Milestone	Date	Lead	
2. Commission paper to Commission (199400059)	3/22/00	F. Cardile, IMNS	

Beyond June 30, 2000			
Milestone	Date	Lead	
Further activities based on Commission review of Commission paper	SRM+18 mon.	F. Cardile, IMNS	

Comments:

Commission briefing has been scheduled for May 2000.

P. Part 73 Rulemaking: Spent Fuel Shipment Information Protection Requirements

SES Manager: Don Cool, Director, IMNS

Objective: Advanced notification for proposed rulemaking to amend Part 73. This rule

would require licensees to notify Federally recognized Native American Tribes of certain radioactive waste shipments, including spent nuclear fuel, before shipments are transported to or across the boundary of Tribal lands.

Coordination: OSP, OE, OGC, NRR

Prior to February 2000				
Milestone	Date	Lead		
ANPR published in the FR	12/21/99 (C)	A. DiPalo, IMNS		

Through June 30, 2000			
Milestone	Date	Lead	
None			

Beyond June 30, 2000				
Milestone	Date	Lead		
Rulemaking plan to Commission for approval (199900123)	11/7/00 8/7/00 see comment	A. DiPalo, IMNS S. Bush-Goddard, IMNS		
3. Proposed rule to Commission (199900123)	SRM in response to Milestone 1+ 6 mo.	A. DiPalo, IMNS S. Bush-Goddard, IMNS		
4. Final rule to Commission (199900123)	SRM in response to Milestone 2 + 6 mo.	A. DiPalo, IMNS S. Bush-Goddard, IMNS		
5. Publish final rule	Approx. 90 days after OMB approval of information collection requirements	A. DiPalo, IMNS S. Bush-Goddard, IMNS		

Comments

3. In anticipation of significant comments, which may require coordination with Bureau of Indian Affairs (BIA), DOE, Agreement States, and possibly others, 3 months may be were added to the schedule.

Q. Part 71 Rulemaking: Packaging and Transportation of Radioactive Material

SES Manager: Donald A. Cool, Director, IMNS

Objectives: To prepare a rulemaking to revise Part 71 to: (1) make it compatible with the

IAEA Transportation Standards, (2) revise the fissile material exempt and general license provisions to address any unintended economic impact caused by the 1997 emergency final rule, and (3) implement other changes directed by NRC Management (in accordance with Commission's SRM -

SECY-99-200 dated 9/17/99).

Coordination: SFPO, OSP, OGC

A draft rulemaking plan will be sent to Agreement States in February 2000.

A presentation to the ACNW on the revised Commission paper/rulemaking

plan will be made in April 2000.

Prior to February 2000			
Milestone	Date	Lead	
Revise FRN responding to public comments on the fissile material emergency final rule, to indicate the Commission's need for cost information regarding any unintended economic impact caused by the emergency final rule. Published FRN.	10/27/99C	N. Tanious, IMNS	
Revise the same FRN to indicate that any unintended economic impact issue will be addressed as part of the rulemaking to make Part 71 compatible with the IAEA transportation standards. Published FRN.	10/27/99C	N. Tanious, IMNS	

Through June 30, 2000			
Milestone	Date	Lead	
3. Revised Commission paper to the Commission (199800008)	5/31/00	N. Tanious, IMNS	

Beyond June 30, 2000			
Milestone	Date	Lead	
Publish, concurrently with DOT, proposed rule to revise Part 71	03/31/01	N. Tanious, IMNS	
5. Publish final rule concurrently with DOT	06/30/02	N. Tanious, IMNS	

Comments:

4 and 5: Due to the variety of complex technical issues to be addressed in this

rulemaking, the need for coordination with DOT, and the anticipated stakeholder involvement and public comment, these dates have been revised

to reflect a more realistic schedule. Moreover, there may be a delay in

Europe in implementing the new requirements.

R. Part 72 Rulemaking: Independent Storage of Spent Nuclear Fuel and High Level Radioactive Waste

1) Greater-Than-Class-C (GTCC) Waste

SES Manager: Donald Cool, Director, IMNS

Objective: Staff response to Commission SRM dated March 12, 1999, to develop a

proposed rule to allow the interim storage of GTCC waste under the provisions of 10 CFR Part 72. This responds to PRM-72-2 from Portland

General Electric Company.

Coordination: OSP, OGC

Prior to February 2000		
Milestone	Date	Lead
Proposed rulemaking package to Commission (199600157)	1/27/00 (C)	M. Haisfield, IMNS

Through June 30, 2000			
Milestone Date Lead			
2. Publish proposed rule	SRM+ 1 mo.	M. Haisfield, IMNS	

Beyond June 30, 2000		
Milestone	Date	Lead
3. Final rulemaking package to Commission (199600157)	Proposed rule publication date + 9 mo.	M. Haisfield, IMNS

Comments:

1. SECY-00-0021, dated 01/27/00.

R. Part 72 Rulemaking: Independent Storage of Spent Nuclear Fuel and High Level Radioactive Waste

2) Clarification and Addition of Flexibility

SES Manager: Don Cool, Director, IMNS

Objective:

Amend spent fuel storage regulations in 10 CFR Part 72 to specify those sections that apply to general licensees, specific licensees, applicants for a specific license, certificate holders and applicants for a certificate. The proposed rule would (1) eliminate ambiguity for those persons by clarifying which sections apply to their activities, (2) eliminate the necessity for repetitious Part 72 specific license hearing reviews of cask design issues that the Commission previously considered and resolved during approval of the cask design, and (3) allow an applicant for a COC to begin fabrication under an NRC-approved QA program before the COC is issued.

Coordination: OSP, OE, OGC, NRR

Prior to February 2000			
Milestone Date Lead			
Publish proposed rule in Federal Register	11/3/99C	A. DiPalo, IMNS	

Through June 30, 2000			
Milestone Date Lead			
2. Paper to Commission (199600159)	6/30/00	A. DiPalo, IMNS	

Beyond June 30, 2000		
Milestone	Date	Lead
3. Publish final rule in Federal Register	Approx. 90 days after OMB approval of information collection requirements	A. DiPalo, IMNS

Comments:	None
Commenis:	INONE

S. Part 70 Rulemaking: Domestic Licensing of Special Nuclear Material

SES Manager: Theodore S. Sherr, Chief, Licensing and International Safeguards

Branch, Division of Fuel Cycle Safety and Safeguards (FCSS)

Project Manager: Andrew Persinko, FCSS

Objectives:

To issue final amendments to 10 CFR Part 70. The amendments, as proposed in July 1999, would identify appropriate consequence criteria and the level of protection needed to prevent or mitigate accidents that exceed these criteria; require affected licensees to perform an integrated safety analysis (ISA) to identify potential accidents at the facility and the items relied on for safety necessary to prevent these potential accidents and/or mitigate their consequences; require the implementation of measures to ensure that the items relied on for safety are available and reliable to perform their function when needed; require the inclusion of the safety bases, including a summary of the ISA, with the license application; and allow for licensees to make certain changes to their safety program and facilities without prior NRC approval. The rulemaking package submitted to the Commission will include a draft final rule and associated draft Standard Review Plan for fuel cycle facilities.

Coordination:

The Part 70 rulemaking effort requires close coordination with the Office of the General Counsel (OGC). FCSS and OGC staff will continue to work closely in developing the draft final rulemaking package. OGC staff will attend public meetings with stakeholders which will be held in February 2000.

	Prior to February 2000			
Milestone Date Lead				
1.	Complete proposed approaches to resolve public comments on the draft Part 70 Standard Review Plan to be discussed at a public meeting.	1/28/00 (C)	A. Persinko, FCSS	

	Through June 30, 2000		
Milestone Date Lead			
2.	Draft final rule and draft final Standard Review Plan to Commission (199500041)	5/15/00	A. Persinko, FCSS

Beyond June 30, 2000		
Milestone	Date	Lead
None.		

Comments: None

T. Develop Rulemaking for Parts 40, 75, 110, and 150 (Implement IAEA Safeguards Agreement)

SES Manager: Donald Cool, Director, IMNS

Objective: To incorporate into NRC's regulations the requirements contained in a new

Protocol agreement with the International Atomic Energy Agency.

Coordination: OIP, OSP, OGC

Draft rulemaking plan was sent for Agreement State review on

February 8, 2000.

Prior to February 2000		
Milestone	Date	Lead
None		

Through June 30, 2000			
Milestone Date Lead			
Send rulemaking plan to Commission for approval (199900118)	5/12/00	J. Telford, IMNS	

Beyond June 30, 2000			
Milestone Date Lead			
Send proposed rule to Commission for approval (199900118)	SRM + 6 months	J. Telford, IMNS	

Comments:

1. The rulemaking plan was posted on the (Agreement State) web site on 2/8/00 for 45-day comment period. The Agreement State comment period ends on March 27, 2000. Based on this, a more realistic schedule was developed to complete this action.

U. MOX Licensing

SES Manager: Robert C. Pierson, Chief, Special Projects Branch, FCSS

Project Manager: Melanie Galloway, Section Chief, Enrichment Section, FCSS

Andrew Persinko, FCSS

Objective: To license the mixed-oxide (MOX) fuel fabrication facility. During FY 2000,

NRC will prepare a licensing Standard Review Plan and conduct limited pre-

licensing consultation and submittal reviews.

Coordination: NMSS has the agency lead for coordination with the MOX consortium and

internally with NRR, RES, OIP, and ADM on issues concerning MOX fuel fabrication licensing and subsequent irradiation. OGC will be consulted on

legal matters regarding MOX.

Prior to February 2000				
Milestone Date Lead				
None				

Through June 30, 2000			
Milestone	Date	Lead	
Publish final Standard Review Plan	5/00	M. Galloway, FCSS	

Beyond June 30, 2000		
Milestone	Date	Lead
2. Initiate review of application	9/00	M. Galloway, FCSS A. Persinko, FCSS

Comments:

This program depends on a number of factors outside of NRC control, including National policy, DOE funding, and Russian progress on dispositioning excess plutonium. NRC is working with the applicant to determine dates for the issuance of the draft Safety Evaluation Report, the Safety Evaluation Report, the Draft Environmental Impact Statement and the Final Environmental Impact Statement.

V. Lessons Learned Concerning the Nuclear Criticality Accident at Tokaimura

SES Manager: Philip Ting, Chief, FCOB/FCSS/NMSS

Project Manager: William Troskoski, FCOB/FCSS

Objective: Analyze the Tokai nuclear criticality accident, to identify implications for NRC

fuel cycle licensees and certificate-holders and determine whether any changes to NRC's regulatory program for fuel cycle facilities are needed. Disseminate lessons learned to NRC licensees, certificate-holders, and other

stakeholders.

<u>Coordination</u>: This project is being coordinated between NMSS, Regions II, III, and IV, OIP,

OGC, and OEDO.

Coordination will also be done with DOE, DOS, EPA, and NSC. In addition, the results of an industry external review of operations, including nuclear criticality safety programs, led by NEI, will be reviewed prior to completing

task.

Prior to February 2000		
Milestone	Date	Lead
None		

Through June 30, 2000			
Milestone	Date	Lead	
Provide report to Senate staff concerning the accident	2/29/00 3/31/00	W. Troskoski FCOB	
Information Paper to Commission concerning lessons learned from DOE and Government of Japan review of the accident (199900119)	3/31/00	W. Troskoski FCOB	

Beyond June 30, 2000		
Milestone	Date	Lead
None		

Comments:

1	Date extend	ed to	accommodate	Senate stat	f schedule
	Date Catelle	ou io	accommodate	Ochate Star	1 Juliudulu

W. Risk-Informed and Performance-Based Oversight Program for Fuel Cycle Facilities Baseline Fuel Cycle Safety and Safeguards Inspection Program

SES Manager: Philip Ting, Chief, FCOB/FCSS

Program Manager: Walter Schwink, Assistant Chief, FCOB/FCSS

Objective:

To develop and implement a more risk-informed, performance based, efficient, and effective safety and safeguards baseline inspection program for fuel cycle facilities. The revised inspection program will provide for consideration of performance indications obtained from inspections and where practicable credible performance indications volunteered by licensees. Licensee hazards, control of hazards for acceptable risks, and safety and safeguards related performance (engineered and human) will weigh heavily in allocating safety and safequards baseline inspection resources to each licensee and risk significant licensee activity area. To develop and implement a revised oversight program for fuel cycle facilities that is more risk-informed and performance-based. The revised oversight program is intended to: maintain safety and national security; increase public and other stakeholder confidence; increase effectiveness, efficiency and realism; and reduce unnecessary regulatory burden. Revision of the oversight program will address licensee performance indications, riskinformed inspections, risk significance determination, assessment of licensee performance, and communication of risk significant performance to the licensee, public, and other stakeholders.

Coordination: Program development is being coordinated with NMSS, Regions II, III and IV, OE, NRR, and OGC. Project is also integrated with other NRC initiatives, such as II.A. Risk-Informed Baseline Inspection Program (for reactors) and VI.S. Part 70 Rulemaking, so that the revised inspection program will comport with emerging requirements, guidance, and policies involving fuel cycle facility safety and safeguards. NMSS is soliciting public and other stakeholder views in developing revisions to the oversight program. Program development is coordinated with NMSS organizations; Regions II, III, and IV; NRR; OPA; OCA; OSP; OE; and OGC. Program development is also integrated with other NRC initiatives, such as described in CTM items II.A., Risk-Informed Oversight Program (for reactors), and VII.S., Part 70 Rulemaking, to ensure the revised oversight program will comport with emerging requirements, guidance, and policies pertaining to fuel cycle facilities.

Prior to February 2000				
Milestone Date Lead				
Hold a public workshop with the stakeholders	10/99 (C)	W. Schwink, FCSS		
2. Hold a second public workshop with the stakeholders	12/99 (C)	W. Schwink, FCSS		

Through June 30, 2000			
Milestone	Date	Lead	
3. Hold a third public workshop.	02/00 (C)	W. Schwink, FCSS	
4. Hold monthly public stakeholder workshops	03/22-23/00	W. Schwink, FCSS	

Beyond June 30, 2000			
Milestone	Date	Lead	
4.5. Information Paper to Commission concerning the status of revising the inspection oversight program (199900120)	07/31/00	W. Schwink, FCSS	
Milestone	Date	Lead	
5.6. Information Paper to Commission concerning the status of the ongoing pilot program for revisions of the inspection oversight program (199900120)	12/00	W. Troskoski, FCSS	
6.7. Information Paper to Commission concerning the pilot program results (199900120)	08/01	W. Troskoski, FCSS	

Comments:

3, 4, 6. Revised scope of workshop based on stakeholder input. NRC has proposed monthly workshops to obtain stakeholder input in 2000. Based on stakeholder request, a) the scope of work has been expanded to include revision of the entire oversight program (not including regulatory requirements) including the baseline inspection program; b) monthly workshops are planned to obtain public and other stakeholder views on revision of the oversight program; and c) implementation of the pilot program has been deferred.

X. Threat Assessment Activities (Coordinated with Reactor Safeguards Initiatives, IV.P.)

SES Manager: Philip Ting, Chief, FCOB/FCSS

Project Manager: Roberta Warren, Team Leader, TAT/FCOB/FCSS

Objectives: To coordinate with FBI, NSC, DOE, and other agencies on national initiatives

to protect against weapons of mass destruction and related activities

involving NRC licensed facilities or materials. To complete a range of threat assessment activities in a timely manner to assure an adequate response to

all reported threats involving NRC licensed facilities or materials; the continuing validity of the NRC design basis threat statement and associated

safeguards and security regulations; to advise the Commission and NRC staff of significant threats, incidents, and associated interagency issues.

<u>Coordination</u>: Staff will coordinate with NMSS, NRR, SP, ADM, Regional offices, OGC, and

IRO.

Prior to February 2000			
Milestone	Date	Lead	
Paper to Commission: National Initiatives Re Weapons of Mass Destruction and Impact on NRC (199900091)	01/00 (C)	J. Davidson, FCSS	

Through June 30, 2000		
Milestone	Date	Lead
Paper to Commission: Restoration of NRC Funding For Interagency Credibility Assessment Team (199900136)	02/00 03/00	R. Warren, FCSS

Beyond June 30, 2000		
Milestone	Date	Lead
Paper to Commission: Semi-Annual Threat Environment (199900076)	7/00	A. Danis, FCSS

<u>Comments</u>: Milestones may be event driven and other than anticipated.

2. The completion date for the Commission paper memorandum concerning funding for the Credibility Assessment Team is extended to allow time to strengthen options and coordinate within the staff. with the FBI, and respond to ODEO direction.

VIII. Topic Area: Changes to NRC's Hearing Process

A. Use of Informal Adjudicatory Procedures

SES Manager: Joe Gray, OGC

Prior to February 2000		
Milestone	Date	Lead
Conduct public workshop on hearing process	10/26/99C	F.X. Cameron, OGC
Prepare Commission paper and proposed rulemaking for Commission review (SECY-00-0017)	1/21/00C	OGC S. Treby
3. Commission decision on proposed rulemaking	4/15/00	OGC S. Treby

Through June 30, 2000		
Milestone	Date	Lead
4. Publish proposed rules for comment	5/15/00	,OGC S. Treby

Beyond June 30, 2000		
Milestone	Date	Lead
5. Submit Final rules to Commission	9/15/00	OGC S. Treby
6. Commission approves/affirms final rules	12/15/00	OGC S. Treby
7. Publish final rules in Federal Register	12/30/00	OGC S. Treby
8. Final Rules effective	1/30/01	OGC S. Treby

Comments: None

IX. Topic Area: State Programs

A. Agreement with the State of Pennsylvania

SES Managers: Frederick Combs, Deputy Director, Office of State Programs

Objective: To enter into an Agreement with the State of Pennsylvania pursuant to Section

274b of the Atomic Energy Act, as amended.

Prior to February 2000		
Milestone	Date	Lead
1. Pennsylvania submitted draft request for an Agreement	2/24/99C	David Allard, PA
2. Staff conducted completeness review of draft request	6/19/99C	S. Salomon, OSP

Through June 30, 2000		
Milestone	Date	Lead
None		

Beyond June 30, 2000		
Milestone	Date	Lead
3. Pennsylvania to file an application for an Agreement	1/01/01	S. Salomon, OSP
Negative consent Commission Paper to Commission (199900121)	9/01/01	S. Salomon, OSP
5. Commission to give negative consent	10/01/01	
6. Final assessment after publication in FR	1/02/02	S. Salomon, OSP
7. Commission SRM approving the Agreement	2/02/02	
8. Agreement effective	2/02/02	

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IX. Topic Area: State Programs

B. Agreement with the State of Oklahoma

SES Manager: Frederick Combs, Deputy Director, Office of State Programs

To sign an Agreement with the State of Oklahoma pursuant to Section 274b of the Atomic Energy Act, as amended. Objective:

Prior to February 2000		
Milestone	Date	Lead
OK submitted draft request for an Agreement	9/17/99C	M. Broderick, OK
2. Send completeness review comments to State	11/19/99C	P. Larkins, OSP

Through June 30, 2000		
Milestone	Date	Lead
3. Projected date for Governor's formal request	1/05/00C	M.Broderick, OK
4. Negative consent paper to Commission for publication (199900122)	5/15/00	P.Larkins, OSP
5. Publication for Public Review and Comment	6/12/00	P.Larkins, OSP

Beyond June 30, 2000		
Milestone	Date	Lead
Final draft assessment and publication of comments to Commission	9/12/00	P.Larkins, OSP
7. Commission SRM approving the Agreement	10/12/00	
8. Agreement effective date	11/12/00	
9. Agreement Signing	11/24/00	